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THE PARLIAMENT OF THE COMMONWEALTH OF

Parliamentary Standing Committee on Public Works

FORTIETH GENERAL REPORT

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F. D. ATKINSON, Commonwealth Downson

PARLIAMENTARY STANDING COMMITTEE ON PUBLIC WORKS

FORTIETH GENERAL REPORT

Pursuant to Section 16 of the Public Works Committee Act 1969, the
Perliamentary Standing Committee on Public Works has the honour to report
the proceedings of the Committee during the period 1 January to 31 December 1976.

This report is an account of the proceedings and views of the Twenty-Fourth Committee.

TWENTY-FOURTH COMMITTEE

1. Members of the Twenty-Fourth Committee were appointed in the Senate on 4 March 1976 and in the House of Representatives on 3 March 1976. They were Senator B.F. Kilgeriff, Senator J.I. Melzer, Senator H.W. Young, Mesers. M.H. Bungey, A.W. James, L.K. Johnson, the Honourable C.R. Kelly, Mesers. J.L. MoMahon and P.C. Millar. At the first meeting of the Committee on 16 March 1976, the Hon. C.R. Kelly was elected Chairman and Mr. L.K. Johnson Vice-Chairman.

PROPOSALS REFERRED TO THE COMMITTEE

- Six references were made to the Committee during 1976 including one reference which was subsequently rescinded.
- 3. A tabulated summary of references and reports is contained in Appendix A at the end of this report. The Committee's reduced level of activity reflects the Government's cut back in public expenditure.

MEETINGS

4. The Committee met on 13 occasions in 1976. These meetings were held to take evidence at public hearings, carry out inspections and to undertake private deliberations and took place in Canberra (9), Sydney (3) and Melbourne (1).

PROPOSALS REPORTED ON BY THE PUBLIC WORKS COMMITTEE 1972-1975

- Attached at Appendix 8 to this report is a tabulated summary of the progress to date of all works reported on by the Committee from 1 January 1972 to 11 November 1975.
- 6. The Committee believes this type of information, which has not been included in a General Report before, will be of interest to the Parliament.

INTER-DEPARTMENTAL COMMITTEE REPORT ON THE PUBLIC WORKS COMMITTEE ACT (PARLIAMENTARY PAPER NO. 105/74).

- 7. In 1973 when the mandatory limit of reference to the Public Works
 Committee was raised to \$2 million, it was agreed that an inter-departmental
 committee carry out an in-depth examination of the Public Works Committee Act.
 The main recommendation of the Inter-departmental Committee was that in
 addition to major public works of government departments presently under
 scrutiny of the Public Works Committee, the public works of certain other
 government bodies, i.e. statutory authorities, institutions, instrumentalities
 and other bodies be also brought under the scrutiny of the Public Works Committee.
- 8. This Committee is in agreement with the Inter-departmental Committee's recommendations, as was the previous Committee. It is our understanding that this matter is still under consideration by the Government.

JOINT COMMITTEE ON THE PARLIAMENTARY COMMITTEE SYSTEM

- 9. In its Thirty-ninth General Report the Committee stated its views on the interim report of the Joint Committee on the Parliamentary Committee System and has now considered that Committee's final report, as it relates to the Public Works Committee, which was presented to the Parliament on 26 May 1976.
- 10. This Committee rejects the recommendation that the Public Works Committee in its present form be abolished and become a standing committee of the Senate incorporating some of its existing functions and gaining some new functions such as the oversight of the plan of Camberra.
- 11. The Committee believee that it would be unwise to abolish a Committee which has performed successfully as a watchdog of public expenditure on major construction proposals over a very long period of time. It has also built up a considerable knowledge in its perticular field of activity and has established close links with government departments, particularly the Department of Construction.

PUBLIC NOTICE SIGNS ON SITES OF PROPOSED MAJOR PUBLIC WORKS

12. In its Thirty-ninth General Report the Committee recommended that a public notice sign be erected on the site of all public works to be referred to the Committee as a means of making the public awars at a much earlier stage of proposed major public works. The Department of Construction has now taken action to ensure that public notice signs, the format of which has the approval of the Committee, will be erected on the sites of proposed major works at the earliest practical date following the Government's approval in principle of reference to the Public Works Committee. In cases where it is not feasible for a sign to be erected, the Committee is to be informed by the Department of Construction.

CAR PARKING POLICY

- In paragraph 14 of the Thirty-ninth General Report, the Committee drew attention to the need for a re-examination of the policy regarding the provision of car perking space at major Commonwealth Government establishments, with a view to establishing some consistency throughout Australia. The Committee was critical of what it regarded as the over-generous provision of 116 car parking spaces to cater for a maximum of 120 staff on simultaneous duty at the proposed Deakin Telephone Exchange in the A.C.T. (7th Report of 1975), whilst recognising that the provision was made in accordance with the requirements of the National Capital Development Commission. In contrast, the proposed Telephone Exchange Building at Edgecliff, N.S.W. (6th Report of 1975) made provision for parking for approximately 18 vehicles with most spaces to be occupied by official vehicles to cater for a maximum of 150 staff on simultaneous duty.
- 14. To date, no advice has been received from the Government on car parking policy.

WIDER USE OF CARPETS

- 15. Since 1970, previous Committees have sought a policy decision on the use of carpets in living-in accommodation in Defence establishments as part of a general upgrading of conditions and facilities for Defence personnel. The previous General Report noted that approval had been given for the use of carpet in accommodation for officers and senior non-commissioned officers.
- In this report, we are pleased to note that carpet has now been approved for use in new accommodation for Other Ranks/Corporals in Defence establishments, other than those in tropical areas. The Committee also notes that this approval includes provision for any essential replacement of existing

floor coverings in Other Ranks/Corporals accommodation and that this general approval excludes at this stage accommodation for short term students and transit personnel including recruits and apprentices. It also excludes the use of carpets on concrete floors of houses.

17. Inspite of the decisions that have been taken in respect of the use of carpets in Defence establishments, no decision has yet been reached on the wider use of carpet in Government office accommodation which has been under investigation by an inter-departmental committee for a number of years. The Committee understands that at present, each proposal for the use of carpet in office accommodation is treated in isolation. In view of the opinion expressed to the Committee on a number of occasions by the Department of Construction that carpet is the more economical type of floor covering when cleaning and other costs are taken into consideration, the Committee is at a loss to understand why a policy decision on the wider use of carpet is taking so long to resolve.

WORKS EXCEEDING PUBLIC WORKS COMMITTEE REFERENCE LIMIT OF \$2 MILLION DURING DOCUMENTATION/TENDERING STAGE

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- 18. During debate in the House of Representatives in 1974 on an amendment to the Public Works Committee Act to include a definition of the term 'estimated cost', it was suggested that the Committee should include in the General Report details of those works which exceeded the mandatory reference figure of \$2 million during documentation/tendering and which would therefore escape Public Works Committee scrutiny.
- 19. During the year ending 31 December 1976 there was one proposal on which the first limit of cost estimate was below \$2 million and which during documentation/tendering exceeded that figure. The proposal concerned the outfitting and partitioning of \$1 James Plaza, 360 St Kilda Road, Melbourne for the Department of Defence. The first limit of cost was \$1.6 million but this rose to \$2.35 million due to additional components being included in the project and through tenders being in excess of estimates.

REVISED COST OF PROPOSALS AT TIME OF PUBLIC HEARING

20. The Committee notes with satisfaction that the estimated cost of the three proposed works it examined during 1976 remained the same from the time of reference to the time of the public hearing. During 1975, of the twelve references reported on by the Committee, the estimated cost of four rose from the time of reference to the time of the public hearing.

APPRECIATION

- 21. The Committee wishes to record its appreciation to all those who gave assistance at public hearings and site inspections, particularly officers from the Department of Construction.
- 22. We also wish to thank the Principal Parliamentary Reporter, the Government Printer, the Government Advertising Service in Sydney and respective staffs for their co-operation and service throughout the year.

STAFF

23. The Committee was served by Mr. R.B. Fenton as Secretary, Mr. P.J. Roberts as Assistant Secretary, Mr. G.L. Laffen and Mrs. J.R. Thompson.

(C.R. KELLY)

Parliamentary Standing Committee on Public Works, Parliament House, CANBERRA, A.C.T.

24 February 1977.

Date Proposal		Date	Report	Expenditure Proposed	Expenditure Recommended	Motion for	
Referred	Proposed Work	Report	Presented	when Referred to Committee	by Committee	Expediency Passed	Remarke
26. 5.76	Development of Navy Supply Centre and Army Workshop Facility at Defence Establishment, Zetland, New South Wales	19. 8.76	26. 8.76	14 200 000	14 200 000	15. 9.76	Recommended as proposed.
3, 6.76	Women's Royal Australian Army Corps Sleeping Accommodation, Puckepunyal, Victoria	. -	-	900 000	-	-	Rescinded 12 October 1976. (Project deferred for the present pending the detailed reviews of living—in accommodation availability and requirements for all 19 units in the Puckepunyal area.)
16. 9.76	Consolidation into Bankstown of the Bankstown and Lidcombe Government Aircraft Plants operated by Hawker de Havilland Australia Pty Ltd.	18.11.76	1.12.76	7 100 000	7 100 000	7.12.76	Recommended as proposed.
9.11.76	Modernisation of Facilities, Stage 2, H.M.A. Naval Dockyard, Williametown, Victoria	9.12.76		24 000: 000			Report yet to be presented.
3.12.76	Primary School at Katherine South Northern Territory			2 600 000			(a)
9.12.76	Supreme Court, Alice Springs, Northern Territory	,		3 200 000			(a)
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	(a) Public hearing yet to be	held.	ŀ	Í			

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Project	Hearing Dates	Estimated Cost et Heering	Tender Estimate/ Price	Final Cost	Current Position	Estimated Completion date at time of hearing
Central Hospital Servićes Complex, Stagel Cenberra, A.C.T.	2 & 22.11.71	\$M 4.9	\$M 5.2	\$M -	Certificates of practical completion issued for all Stages but works still outstanding on installation of equipment.	March 1975
Anula and Wulagi Neighbourhoods, Sanderson District, Darwin, N.T.	30.11.71	8.8	5.9	9.6	Anula completed June 1976. Wulagi completed February 1977.	February 1974 (Stage 1 Anula
Sewerage System, Katherine, N.T.	15.12.71	1.3	1.3	_	99% complete. Anticipated completion April 1977.	Late 1973.
Road to East Alligator River Area, N.T.	11.11.71	4.4	4.5	-	99% complete. Anticipated completion May 1977.	End of 1974.
Sewerage System, Tennant Creek, N.T.	16.12.71	0.9	0.9	-	99% complete. Anticipated completion April 1977.	Mid 1974.
Redevelopment of No. 2 Stores Depot, RAAF Regente Park, N.S.W.	21. 3.72	3.4	5•7	-	95% complete. Handover March 1977.	December 1974
Cockburn Sound - HMAS Stirling, Naval Support Facility.	4. 4.72	30.0	30.0	-	75% complete. Commissioning due March 1978.	December 1975
Ward and Paramedical Building, Hobart Repatriation General Hospital.	18. 4.72	2.2	2.4	~	95% complets.	September 197
17/35 Runway, Taxiways and Aprons, Cáñberra (Fairbairn Airport) A.C.T.	23. 5.72	2,25	1.0 (main contract)	2.95	Completed December 1974.	February 1974
Film Studios, Lindfield N.S.W.	16. 6.72	1.7	2.2	3.3	Completed August 1976.	March 1975.
Communications Tower, Slack Mountain,	13-15. 6.72	6.0	6.3	-	Stage 1 handed over November 1976. Stage 2 & 3 due end February 1977. Stage 4A due end February 1977. Stage 4B due 3D.6.77. Car parking/demolition works December 1977 (Stage 5)	Oecember 1975

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	Hearing	Page 2. Estimated Cost	Tender			Estimated Completion
Project	Dates	at Hearing	Estimets/ Price	Final Cost	Current Position	date at time of hearing
		\$M	\$M	. \$M		
Tiwi and Wanguri Schools, Darwin.	29. 6.72	2,1	2.1	3,6	Completed - March 1976.	December 1974.
Cesuarina Hospital, Derwin.	27-28. 6.72	24.0	35.7	-	Contract A - Completion May 1977 " 8 - documents being examined. " C - Completion June 1977	December 1976.
RAASC Complex, Puckepunyel, Victoria	12. 7.72	8.4	12.2	-	All major components have been handed over progressively. Project approx. 95% complete.	September 1974 (for main components)
Commonwealth Centre (Phase 1), Melbourne	10. 7.72	6.3		ĺ	Deferred indefinitely.	October 1974.
Post Office and Administrative Building, Bathurst, N.S.W.	24. 7.72	1.5	1.7	1.8	Completed 15.10.76.	October 1974.
Central Zone Sewerage Scheme, Darwin.	8-9. 8.72	4.8	11.5	-	Completion expected December 1977.	December 1974.
Kormilda College for Aboriginal Students, Darwin.	28. 6.72	3.3	2.9	,	Completion anticipated June 1977	April 1975.
Post Office and Telephone Exchange, Shepparton, Victoria	30. 6.72	1.4	1.4	1.8	Completed December 1975.	March 1975.
Commonwealth Centre (Stage 1), Woolloomooloo, N.S.W.	30. 6.72	10.0	-	-	Rejected by Public Works Committee.	End 1973.
Palmerston Arterial Road, Darwin.	9. 8.72	5.4 (Stage 1 2.8)	-	-	Indefinitely deferred	February 1975 (Stage 1)
Canungra Jungle Training Centre, Qld.	22. 8.72	6.3 (Stage 1 2.75)	8.6 (Stage 1 3.6)	-	Stage 1 complete. Stage 2 99% complete.	Stage 1 - March 1974.
RAAF Base Development, Townsville, Qld.	27. 8.72	8.0	8.8	-	Anticipated completion March 1978.	October 1974.
RAAF Base Development, Amberley, Qld.	28. 8.72	14.2	16.6	-	Anticipated completion September 1977.	January 1976.

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Hearing	Estimated			l	Estimated
Dates	Cost et Hearing	Tender Estimate/ Price	Final Cost	Current Position	Completion date at time of hearing
	\$M	\$M	\$M		
29. 8.72	1.2	1.3	1.8	Completed January 1976.	December 1975.
12. 9.72	1.8	1.6	2.4	Completed July 1975.	November 1974.
31. 8.72	10.2	7.9	-	75% complete. Completion due September 1977.	September 1975.
19. 9.72	3.5	4.8	-	90% complete. Completion due May 1977.	June 1976.
26. 9.72	7.5	7.6	-	Completed February 1977.	Mid 1976.
26. 9.72	3.9	4.7	5.1	Completed.	Early 1975.
10.10.72	3.4	4.5	_	Advanced stage of completion.	September 1975.
10-12.10.72	1.8	2.9	-	95% complete. Estimated completion date March 1977.	October 1974.
17.10.72	1.7	2.2	3.8	100% complete.	February 1975.
31. 8.72	1.3	1.4	2.1	Completed November 1976.	July 1975.
17.10.72	1.7	1.6 main contra	1.9 et)	Completed.	March 1975.
23. 8.73	5.6	-	-	Indefinitely deferred.	December 1975.
17-18. 4.73	11.3	14.8	-	42% complete. Completion due mid-1978.	August 1976.
7. 5.73	6.0	5.68	6.3	All structural concrete work complete. Mechanical, electrical, lift,disel services proceeding. Estimated completion March 1977.	March 1977.
	12. 9.72 31. 8.72 19. 9.72 26. 9.72 26. 9.72 10-12.10.72 17.10.72 31. 8.72 17.10.72 23. 8.73 A 17-18. 4.73	\$\mathbb{\text{\$m}}\$ 29. 8.72	### \$M	### \$M	### \$M

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Project	Heering Dates	Estimated Cost at Hearing	Tender Estimate/ Price	Final Cost	Current Poeition	Estimated Completion date at time of hearing
		\$m	\$M	\$M		
Modernisation of Williamstown Naval Dockyard, Stage 1, Victoria	14. 5.73	7.6	9.1	- .	Construction approximately 70% complete financially. Estimated completion August 1978 contingent on launching of HMAS Cook.	November 1975
Off-shore High Security Animel Querentine Station.	27-28. 6.73 22-24. 7.73 18. 8.73	2.1	-	-	Conditional Cabinet approval to proceed on reduced scale at estimated cost of \$6.4 million.	December 1975.
Engineering Services, Melak and Karama Neighbourhodds, Sanderson District, Darwin, N.T.	10.10.73	11.6	3.2 Malak Stage 1	-	Malek Stage I, civil contract anticipated completion August 1977. Malek Stage II-Karema on Darwin Reconstruction Commission programs for 1978/79 & 1979/80 respectively.	Early 1976.
Research Laboratory, North Clayton (Monash), Victoria	25-27.9.73	4.5	7.1		70% complete. Completion due May 1977.	June 1976.
Dripstone High School, Darwin, N.T.	5.11.73	4.8	-	_	Documentation under review with a view to reducing costs. Tenders to be invited March 1977	November 1976.
Stage 6 Extension, Stokes Hill Power Station, Darwin, N.T.	6.11.73	10.8	14.5		24,000 ton fuel tank complete. 2 generators due for commission- ing March or September 1978.	March 1977. September 1977
Sydney (Kingsford-Smith) Airport Extensions to International Terminal Building and Aprons.	19.11.73	7.3	1.875 (Aprons only)		Unly part of original submission proceeding (see items 4 & 6 on 1976/77 New Works Program). Air conditioning \$0.45 million Aprons \$1.7 million.	End 1976.
Area School at Yirrkala, N.T.	28. 3.74 21. 8.74	5.0	-	-	Client has revised its requirements. Possibility of a modular re-design.	November 1976.

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INFORMATION RE PROPOSALS REPURTED ON BY PUBLIC WORKS COMMITTEE 1972-1975

AS AT FEBRUARY 1977

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Project	Hearing Dates	Estimated Cost st Høaring	Tender Estimate/ Price	Final Cost	Current Position	Estimated Completion date at time of hearing
		\$M	\$M	\$M		
Redevelopment of Tennant Creek Hospital Northern Territory.	26. 3.74	4.8	6.3	-	45% complete. Estimated completion May 1978.	April 1977.
Australian Radiation Laboratory, Yallambia Victoria	12-13. 9.74	3.6	6.7	-	10% complete. Stage 1 completion August 1978. Stage 11 completion November 1978.	November 1976.
Central Health Laboratory, Woden, A.C.T.	22. 8.74	4•4	- ,	-	Documentation complete. Approval to proceed awaited from NCDC.	Merch 1977.
New Telephone Exchange, Haymarket, N.S.W.	21. 8.74	7.0	8.07	-	17% complete. Completion due March 1978.	Early 1977.
Animal Health Laboratory, Geelong, Vic. '	9-11. 9.74	67.0	-	-	Construction deferred from 1976/77 financial year. Design development and documentation proceeding to program.	September 1982
Rehabilitation Centre, Townsville, Qld.	6- 7.11.74	2.3	Confidentia	1	Tenders invited 22 January 1977 close 8 March 1977.	March 1977.
Malak Primary and Pre-School, Darwin, N.T.	9.12.74	2.8		-	Documentation suspended:	Early 1977.
Central Hospital Services Complex, Crace, A.C.T. (Stage 2)	9.12.74	2.4	3.0	-	Contract let and work commenced	. October 1976.
Orchestral Studio and Music Centre, Briebane, Qld.	3-4. 2.75	2.3	2.3	-	Site investigations completed.	December 1976.
Australian Government Centre, Parramatta, N.S.W.	18-19.3.75 30.4.75	45.0 (1 stage) 46.0 (2 stages)	-	-	Project deferred indefinitely.	April 1979.
Road Safety and Standards Authority Facilities at Albury/Wodonga.	29.4.75	9.0	-	-	Project aborted.	End 1977.

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Project	Hearing Dates	Estimated Cost at Hearing	Tender Estimate/ Price	Final Cost	Current Position	Estimated Completion date at time of hearing
		\$M:	\$M:	\$ 17		
Telephone Exchange Building, Edgecliff, N.S.W.	1. 5.75	3.4	3.0	- . 1	7% complete. Completion by March 1978.	May 1978.
Second Three-Year Program for the Improvement and Maintenance of the Stuart and Barkly Highways, N.T.	5-7. 8.75	34.6	. - '	-	Tenders lat to date \$1.1 million Further tenders to the value of \$4.0 million to be let shortly.	End 1980.
Telephone Exchange Building, Deakin, A.C.T.	8. 7.75	13.5	10.2	-	Buildings contract about to be	June 1979.
Sadadaan High School, Alica Springa, N.T.	5. 8.75	5.2	4+5	-	The main contract was let in December 1976. Completion is entitipated by the beginning of the 1979 school year.	December 1977.
Naval Tranemitter Building and Power Centre, Humpty Doo, N.T.	7. 8.75	4.5	5.7	_	Construction 12% complete overall. Site preparation complete, progress slower than target.	December 1977.
Cenberra Hospital – Extensions to Podium Stage 1.	1. 9.75	8.2	_	<u> </u>	Deferred indefinitely. Public Works Committee advised.	May 1979.
Multi-Storey Ward Block, Repatriation General Hospital, Greenslopes Qld.	13.10.75	12.3	_	-	Documentation completion awaiting orders to proceed.	April 1979.

NOTE:

1. The estimated cost of proposals when referred to Public Works Committee is based on prices current at the time of estimation - no provision has been made for the escalation of building costs in accordance with Treasury Policy.

^{2.} Costs have been rounded to one decimal place.



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22 Noes. 17204/76

TELLER FOR THE AYES-SENATOR

P. D. ATKINSON, GOVERNMENT Printer, Camberra

SENATE Question, Closeere (Sen. Keljaiff) Question he now pu **NOES** SENATORS-1. ARCHER 2. BAUME 3. BIOMED 33. Mockey Land Doubles 35. Mockey Land Doubles 4. BONNER 5. BROWN McINTOSH 41. MESSNER 42. MISSEN O'BYRNE 14. CORMACK SIR MAGNUS 15. COTTON 16. DAVIDSON 49. SCOTT 17. DEVITT 18. DRAKE BROCKMAN 52. SIM TEHAN 22. GUILFOYLE THOMAS 24. HALL 25. HARRADINE 26. JESSOP WALTERS 27. KILGARIFF 28. KILGARIFF 29. KNIGHT 60. WITHERS 61. WOOD 62. WRIEDT 63. WRIGHT 30. LAJOVIC 31. LAUCKE 32. LEWIS 64. YOUNG Ayes TELLER FOR THE NOES—SENATOR Noes. 17204/76 F. D. ATKINSON, Government Printer, Canberra

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Senate

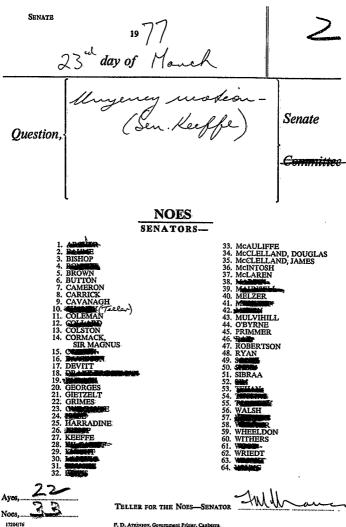
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26. JESSOP	59. WHEEL DON
27. RESTE	60. WITHERS
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TELLER FOR THE AYES-SENATOR

17204/76

F. D. ATKINSON, Government Printer, Canberra



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