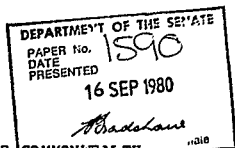


THE PARLIAMENT OF THE COMMONWEALTH
OF AUSTRALIA



JOINT COMMITTEE ON THE
AUSTRALIAN CAPITAL TERRITORY

REPORT ON PROPOSALS FOR
VARIATIONS OF THE PLAN OF
LAYOUT OF THE CITY OF CANBERRA
AND ITS ENVIRONS

(SEVENTY-SECOND SERIES)

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APPENDIX II	List of Witnesses and objections received.
APPENDIX III	Briefing notes supplied jointly by the Department of the Capital Territory and the National Capital Development Commission.
APPENDIX IV	Gazette No. S179 notifying the Minister's intention to vary the plan of layout of the City of Canberra and its environs.

JOINT COMMITTEE ON THE AUSTRALIAN CAPITAL TERRITORY

The Joint Committee on the Australian Capital Territory was first appointed by resolution of both Houses of Parliament in 1957 and has been re-appointed in succeeding Parliaments. Both Houses resolved to appoint a Joint Committee on the last sitting day in 1956 but time did not permit the appointment of members. The present Committee was appointed for the life of the 31st Parliament by resolutions of the Senate and the House of Representatives in March 1978.

The duties of the Committee as specified in its Resolution of Appointment are to:

- (a) examine and report on all proposals for modification or variations of the plan of lay-out of the City of Canberra and its environs published in the Commonwealth of Australia Gazette on 19 November, 1925, as previously modified or varied, which are referred to the Committee by the Minister for the Capital Territory, and
- (b) examine and report on such other matters relating to the Australian Capital Territory as may be referred to the Committee -
 - (i) by the Minister for the Capital Territory, or
 - (ii) by resolution of either House of the Parliament.

MEMBERSHIP OF THE COMMITTEE

Chairman : Senator J.W. Knight

Deputy Chairman : Mr K.L. Fry, M.P.

Senator M.A. Colston

Senator S.M. Ryan

- Senator B.C. Teague

Mr W.G. Burns, M.P.

Mr A.G. Dean, M.P.

Dr the Hon. D.N. Everingham, M.P.

Mr J.W. Haslem, M.P.

Mr P.E. Lucock, M.P.

Clerk to the Committee : Mr P.F. Bergin.

RECOMMENDATIONS

The Committee approves variations 2 and 3 contained in the 72nd Series.

Introduction

1. In the Commonwealth of Australia Gazette of 19 August 1980, the Minister for the Capital Territory, the Hon. R.J. Ellicott, Q.C., M.P., pursuant to the powers conferred on him by section 12A of the Seat of Government (Administration) Act 1910, notified his intention to vary the plan of layout of the City of Canberra and its environs. Members of the public were invited to lodge objections in writing with the Secretary of the Department of the Capital Territory within 21 days of the publication specifying the grounds of those objections.

2. As part of its policy to stimulate public interest in an discussion on the proposals, the Department of the Capital Territory (DCT) advertised the variations in the Canberra Times on 4 occasions between 11 September and 27 September 1980. Displays showing the proposals were arranged by the DCT at the Belconnen Mall, Monaro Mall, Dickson Library, Woden Plaza, Cooleman Court and the Erindale Centre, Wanniassa. A display of the proposed extension to William Hovell Drive was erected first at the Hawker College and later at the Commonwealth Bank, Hawker Shopping Centre.

3. On 15 August 1980, pursuant to paragraph 1(a) of the Resolution of Appointment of this Committee, the items contained in the Minister's proposals, and designated the 72nd Series, were formally referred by the Minister for investigation and report. The Minister's letter referring these proposals for the Committee's consideration is at Appendix I.

4. The Committee, in keeping with the practice established in the 30th Parliament, held a public hearing on two of the proposals on 15 September 1980. Some 4 witnesses representing 3 organisations appeared at the hearing. A list of the witnesses who appeared before the Committee is at Appendix II. The transcript of evidence given at those hearings will be available for inspection at the Committee Office of the House of Representatives and at the National Library.

5. The National Capital Development Commission (NCDC) and DCT supplied jointly prepared briefing notes which set out the background to the variations. These briefing notes form Appendix III. The Gazette notifying the variations and detailed maps form Appendix IV. For brevity details contained in the briefing notes are not repeated, unless necessary, in the Committee's Report. The briefing notes explain details of the variations such as the purpose, cost, existing and proposed development and the extent of community consultation. The Committee's Report should therefore be read in conjunction with the briefing notes and the transcript of evidence.

Variation 1 - Belconnen District

6. The proposal is for the addition to the plan of the extension of William Hovell Drive from Coulter Drive to Kingsford Smith Drive. According to NCDC the road would reduce traffic on Belconnen Way and improve accessibility from the north western suburbs of Belconnen to other parts of Canberra and it was expected that approximately 8,000 vehicles would use the road each day.

7. Twelve representations were received regarding the proposal, including one from the Hawker Residents Action Committee which represents the views of more than 200 households in Hawker. The Residents Committee did not oppose the road in principle but suggested a re-alignment of it.

8. This re-alignment was supported by a number of other residents. Concern was also expressed about a number of related issues including additional access to the proposed extension and the adequacy of the proposed road in terms of its ability to carry the traffic which will use it. By contrast the proposed variation was supported by Mr K. Enright who suggested the extension was of fundamental importance to the satisfactory long term functioning of the Belconnen road system.

9. The Committee has not been able to consider in detail all the issues raised in the objections and comments, nor has it had the opportunity to hold a public hearing on the proposal. The Committee suggests that it be included in the next series of variations.

Variation 2 - City

10. This is a proposal to include on the plan an access road to provide lease frontage for the Canberra Repertory Society's Theatre 3. According to the Department of the Capital

Territory the road has been in existence for many years and has formed part of an off-street parking area. The area to be served includes Theatre 3, the Canberra School of Art and, to a lesser extent, the Canberra School of Music.

11. There are no costs involved and no special environmental considerations. However, the question of parking was raised and the Committee emphasises the need to provide adequate parking in this vicinity. Further information on this matter has been sought from the authorities concerned.

12. The Committee approves the variation.

Variation 3 - Capital Hill

13. This variation is to enable the removal from the plan of two access roads on Capital Hill to enable preliminary siteworks for the new and permanent Parliament House to begin.

14. In his letter referring the 72nd Series of Variations to the Committee (Appendix I) the Minister for the Capital Territory stated that:

'... the Parliament House Construction Authority has sought removal of the two roads inside Capital Circle as a matter of urgency in anticipation of an early Government decision in this matter. Excavation works would need to commence soon after the decision is taken.'

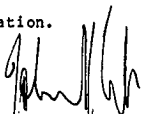
-
1. Letter dated 15 August 1980 from the Minister for the Capital Territory (See Appendix I).

The resolution authorising the commencement of work was passed in the Senate on 21 August 1980² and in the House of Representatives on 28 August 1980.³

15. The Committee was briefed on this variation by representatives of the Department of the Capital Territory and a representative of the Parliament House Construction Authority was present. It was stated that once the roads have been deleted from the plan the earthworks on Capital Hill will begin. The Committee was advised that the Commemoration Stone on Capital Hill will be dismantled and will eventually be placed in the fore-court of the new Parliament House. The other monument of historical significance in the area, Scrivener's Hut, will not be disturbed.

16. There is no cost involved in the variation.

17. The Committee approves the variation.



John W. Knight
Chairman

September 1980

2. Journals, 1978-80, p.1433.

3. Votes and Proceedings, 1978-80, p.1604.



COMMONWEALTH OF AUSTRALIA

APPENDIX I

MINISTER FOR THE CAPITAL TERRITORY
PARLIAMENT HOUSE
CANBERRA, A.C.T. 2600

My dear Senator,

Notice of intention to vary the plan of layout of the City of Canberra and its environs will be published in the Gazette of 19 August 1980.

Wide publicity will be given to the proposals, which represent the 72nd series of variations to the plan, and public reaction to the intended changes will be sought.

In accordance with the provisions of paragraph 1(a) of the Committee's instrument of appointment, I now formally refer the proposals to the Committee for investigation and report. Detailed briefing material and all public submissions will be forwarded to the Committee as soon as possible.

I should mention that the Parliament House Construction Authority has sought removal of the two roads inside Capital Circle as a matter of urgency in anticipation of an early Government decision in this matter. Excavation works would need to commence soon after the decision is taken.

Yours sincerely,

R.J. Ellicott
Minister for the Capital Territory

Senator J.W. Knight,
Chairman,
Joint Committee on the A.C.T.,
Parliament House,
CANBERRA, A.C.T. 2600

APPENDIX II

LIST OF WITNESSES

Witness

National Capital Development Commission

Mr G.J. Campbell
Chief Planner

Department of the Capital Territory

Mr E. Davenport
Assistant Secretary
Residential Leases Branch

Mr K.R. Black
OIC, Statutory Processes
Lands Division

Parliament House Construction Authority

Mr R.P.S. Dalgliesh
Project Manager

Persons and organisations that made objections/submissions
but did not appear at the public hearings

Mr and Mrs D.C. Butters
27 Mathieson Crescent
Weetangera

Mr N. Collings
16 Bathurst Street
Macquarie

Dr and Mrs J.B. Coombe
153 Springvale Drive
Weetangera

Mr J.B. Dickson
47 Ambalindum Street
Hawker

The Hon. Mr Justice Else-Mitchell and
Mrs Else-Mitchell
36 Elsey Street
Hawker

Mr K. Enright
School of Environmental Design
Canberra College of Advanced Education

Mr P.R. Gray
8 Erldunda Crescent
Hawker

Hawker Residents Action Committee

Mrs F. Lyons
27 Findlay Street
Higgins

Mr P. Steven
5 Dungowan Street
Hawker

Mr D. Tully
"Hill View"
4 Skinner Street
Cook

Mr J.C. Van Beurden
42 Spalding Street
Flynn

DEPARTMENT OF THE CAPITAL TERRITORY
NATIONAL CAPITAL DEVELOPMENT COMMISSION

SEAT OF GOVERNMENT (ADMINISTRATION) ACT 1910

BRIEFING MATERIAL

PROPOSALS FOR VARIATION OF PLAN
OF LAYOUT OF THE CITY OF CANBERRA
AND ITS ENVIRONS

72nd SERIES

PREPARED FOR PARLIAMENTARY JOINT
COMMITTEE ON THE A.C.T.

CANBERRA

AUGUST 1980

SEAT OF GOVERNMENT ADMINISTRATION ACT 1910

PROPOSALS TO VARY THE PLAN OF LAYOUT OF THE CITY OF
CANBERRA AND ITS ENVIRONS (72ND SERIES)

These briefing notes are intended to supplement the information contained in the notice of intention to vary the plan of layout of the city of Canberra and its environs which was published in Gazette No. S179. 19 August 1980. They have been prepared for the inquiry by the Joint Parliamentary Committee on the Australian Capital Territory into the 72nd series of variations to the plan.

These variations were referred to the Committee by the Minister for the Capital Territory on 15 August 1980, pursuant to paragraph 1(a) of the Committee's instrument of appointment.

The 72nd series of variations comprises three items, one of which is sponsored by the National Capital Development Commission and two by the Department of the Capital Territory.

Copies of all objections and submissions received as a result of the Department's publicity of the proposals are included with these notes.

PUBLIC INFORMATION

As part of its policy to stimulate public interest in the proposals, the Department mounted displays showing all of the variations at the Belconnen Mall, Monaro Mall, Woden Plaza, Cooleman Court, Dickson Library and Erindale Centre, Wanniassa. In addition, a display of the proposed extension to William Hovell Drive was erected at the Hawker College until the end of the school term and then at the Commonwealth Bank, Hawker Shopping Centre. The Department also advertised the variations in the Canberra Times on four occasions between 11 September and 27 September 1980.

The Department would again like to express its thanks to the managements of the shopping centres, the Commonwealth Bank, Hawker and to the Dickson Library, Hawker College and the Erindale Centre.

On Tuesday 9 September, officers of the Department and the Commission briefed members of the Finance Committee of the ACT House of Assembly on matters of interest to the Committee relating to this series of variations.

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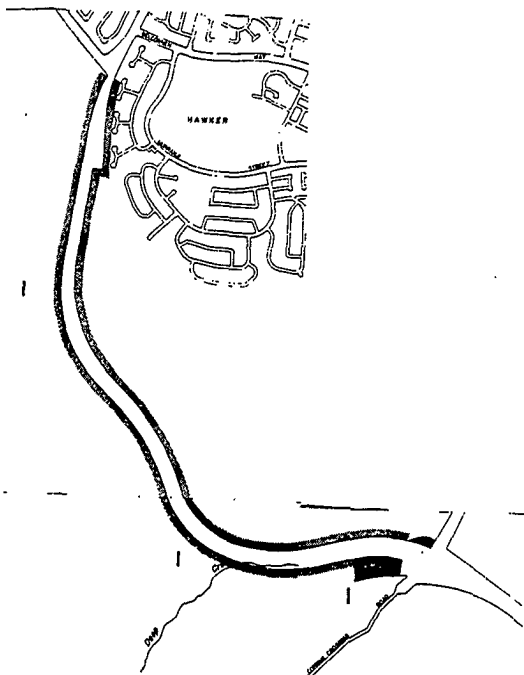
NOTE ON THE 70TH AND 71ST SERIES OF VARIATIONS

On 21 August and 27 August 1980, the Joint Parliamentary Committee on the A.C.T. reported to Parliament on its findings in connection with the 70th and 71st series of variations.

The Committee recommended that all of the variations proposed in the 70th series be approved. Ten of the eleven items proposed in the 71st series were recommended for approval. These findings were accepted in full by the Department and the National Capital Development Commission. The Minister's formal notice of variation for the 70th series was signed on 27 August 1980 and for the 71st series on 9 September 1980. Both instruments have been tabled in the both Houses of Parliament and are awaiting the statutory period of six sitting days to elapse before coming into effect.

VARIATION 1—(MAPS F4, N4, N5):

BELCONNEN DISTRICT: Addition to the plan of the road reservation for the extension of William Howell Drive from Coulter Drive to Kingsford Smith Drive.



72ND SERIES OF VARIATIONS TO THE CITY PLAN

BRIEFING NOTES

VARIATION 1, MAPS P4, N4, N5

WILLIAM HOVELL DRIVE EXTENSION - COULTER DRIVE TO KINGSFORD-SMITH DRIVE

1. PURPOSE

The road hierarchy of Canberra provides for access, collector and distribution roads to service frontage development in residential areas while arterial roads provide access to town centres and between towns. The highest category of this hierarchy is the parkway system which is planned to skirt the periphery of the developed area and connect the arterial roads. In Belconnen this peripheral road function is provided by the Barton Highway on the north and William Hovell Drive on the south. Thus, the proposed extension of William Hovell Drive is an important link in Belconnen's peripheral road system.

The proposed road will connect existing William Hovell Drive with Kingsford-Smith Drive. The easterly connection will be made by the tee junctions to the existing Coulter Drive and Coppins Crossing Road while the western connection will be made at the existing Drake-Brockman Drive/Kingsford-Smith Drive junction.

The road will assist to protect the suburbs of Hawker and Weetangera from through traffic, to reduce traffic on Belconnen Way west of Coulter Drive and to provide improved accessibility from the north western suburbs of Belconnen to other parts of Canberra.

It is anticipated that approximately 8,000 vehicles per day will use the road.

2. LENGTH OF ROAD

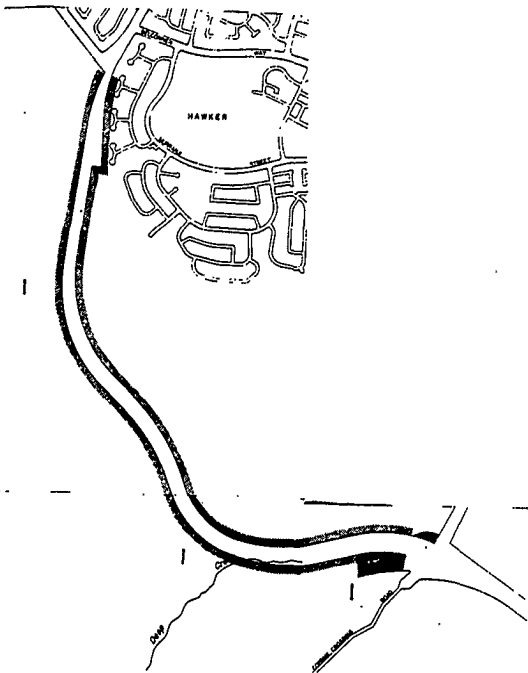
The length of the proposed road is 5.2 km.

3. ESTIMATED COST

The estimated cost of the proposed road is \$2,800,000.

VARIATION 1—(MAPS P4, N4, N5):
BELCONNEN DISTRICT: Addition to the plan of the road reservation for the extension of William Hovell Drive from Coulter Drive to Kingsford Smith Drive.

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72ND SERIES OF VARIATIONS TO THE CITY PLAN

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2. LENGTH OF ROAD

The length of the proposed road is 5.2 km.

3. ESTIMATED COST

The estimated cost of the proposed road is \$2,800,000.

4. DESIGN STANDARDS

The road is planned with a 100 kph design speed. The pavement is proposed as a continuous 3 lanes wide with the third lane being used as a climbing lane to ease overtaking manoeuvres. Each lane is proposed as 3.7 m wide with sealed shoulders at least 1.2 m in width or wider where appropriate.

5. EXISTING AND INTENDED DEVELOPMENT

Existing Development

The proposed road largely passes through rural leases used for grazing and agistment except at the western end where it joins the existing road system in the built up area.

Intended Development

There are no proposed changes in adjoining development.

6. PARTICULAR PLANNING CONSIDERATIONS

While the location of the end connections of the extension are fixed by existing roads, the intervening alignment has been chosen to minimise adverse impacts on the existing environment and to balance the movement of material from cut to fill. Two stock and vehicle underpasses are proposed to provide for safe crossing of the road for rural lessees and an equestrian/pedestrian underpass is proposed for the area near Hawker. This underpass will allow the existing equestrian trail to continue approximately on the same alignment as at present.

7. PUBLIC INFORMATION/CONSULTATION

Community Involvement

On 6 July 1980 the NCDC distributed over 500 sets of material to residents of Hawker, Weetangera, Macquarie, Higgins and Scullin.

A display of the proposal was placed in the Belconnen Mall from 7-31 July 1980.

Responses were requested by 18 July 1980 but this was later extended to 31 July 1980.

The responses received comprised:-

107 - individually written letters

197 - form letters distributed by the Hawker Residents'
Action Committee

4 - petitions with a total of 160 signatures.

90% of the individually written letters and three petitions (113 signatures) strongly supported the proposal.

The form letters stressed preference for an alternative western alignment.

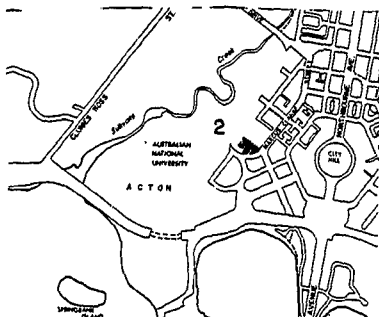
One petition (47 signatures) requested the provision of acoustic protection along Kingsford-Smith Drive north of Belconnen Way.

8. ENVIRONMENTAL CONSIDERATIONS

Over the section closest to the housing in Hawker the road will be in cutting for most of its length. Where it is not in cutting an acoustic mound will be provided. Extensive screen planting will also be provided, however a compromise must be reached between generous acoustic protection and the maintenance of views from the rear of the leases. Further away from Hawker a smaller mound will be provided to screen vehicle headlights. The predicted noise levels are below the levels stated in the Commission's guidelines for new residential areas. There will be no significant air pollution effects from the road.

VARIATION 2--(MAP N5):

CITY, Section 28: Addition to the plan of an existing access road adjacent to Blocks 5 and 10, Section 28 to provide lease frontage for Canberra Repertory Society's Theatre 3.



72ND SERIES OF VARIATIONS TO THE CITY PLAN

BRIEFING NOTES

VARIATION 2, MAP N5

CITY, SECTION 28

1. Purpose

To include on the plan an access road adjacent to Blocks 5 and 10, Section 28, City to provide lease frontage for Canberra Repertory Society's "Theatre 3".

2. Length

Approximately 100m.

3. Estimated Cost

Nil. The road has been in existence for many years as part of an off-street parking area.

4. Existing Development

The area to be gazetted serves Theatre 3, the Canberra School of Art, and to a lesser extent, the Canberra School of Music for parking and access.

5. Proposed Development

No change to the present physical arrangements will be made. Blocks 5 and 10, Section 28 are to be leased to the Canberra Repertory Society and gazettal is necessary to provide lease frontage for the theatre.

6. Particular Planning Considerations

Nil.

7. Environmental Considerations

Nil.

8. Public Consultation

Nil.

Commonwealth of Australia Gazette

Published by the Australian Government Publishing Service



No. 5179

Canberra, Tuesday, 19 August 1980

AUSTRALIAN CAPITAL TERRITORY

Seat of Government (Administration) Act 1910

NOTICE OF INTENTION TO VARY THE PLAN OF LAYOUT OF THE CITY OF CANBERRA AND ITS ENVIRONS (72ND SERIES OF VARIATIONS)

IN pursuance of the powers conferred on me by Section 12A of the *Seat of Government (Administration) Act 1910*, I Robert James Ellicott, Minister of State for the Capital Territory, hereby give notice that at the expiration of twenty-one (21) days after publication of this notice in the *Gazette* (unless objections are lodged with the Secretary, Department of the Capital Territory, P.O. Box 158, Canberra City, A.C.T. 2601, before the expiration of those twenty-one days), I intend to vary the plan of layout of the City of Canberra and its environs in the manner and to the extent described in the schedule hereto and in the maps P4, N4 and N5 attached hereto.

Dated this fifteenth day of August 1980.

R. J. ELICOTT
Minister of State for
the Capital Territory

THE SCHEDULE

VARIATION 1—(MAPS P4, N4, N5):

BELCONNEN DISTRICT: Addition to the plan of the road reservation for the extension of William Hovell Drive from Coulter Drive to Kingsford Smith Drive.

VARIATION 2—(MAP N5):

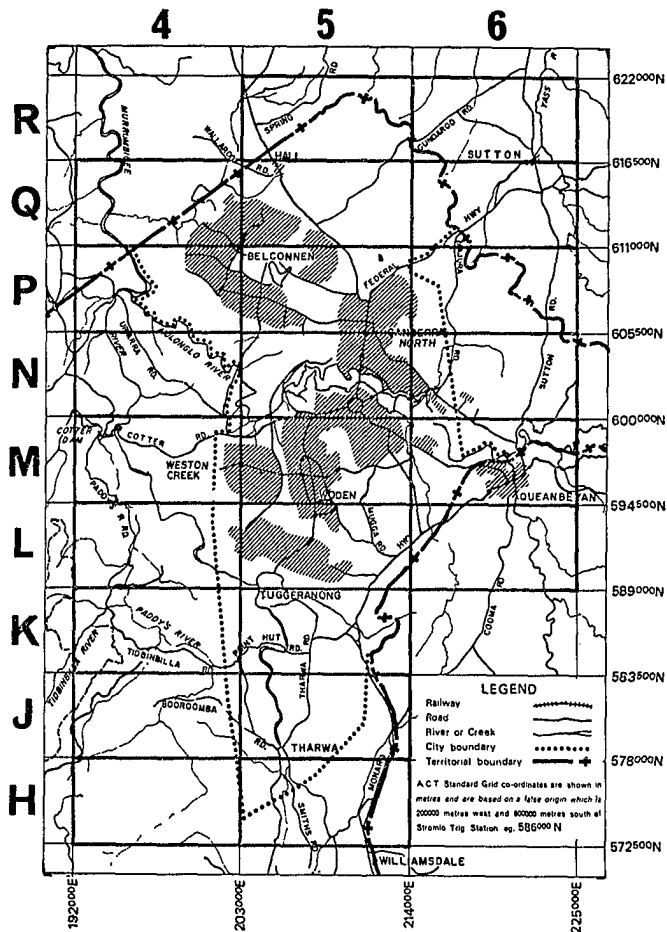
CITY, Section 28: Addition to the plan of an existing access road adjacent to Blocks 5 and 10, Section 28 to provide lease frontage for Canberra Repertory Society's Theatre 3'.

VARIATION 3—(MAP N5):

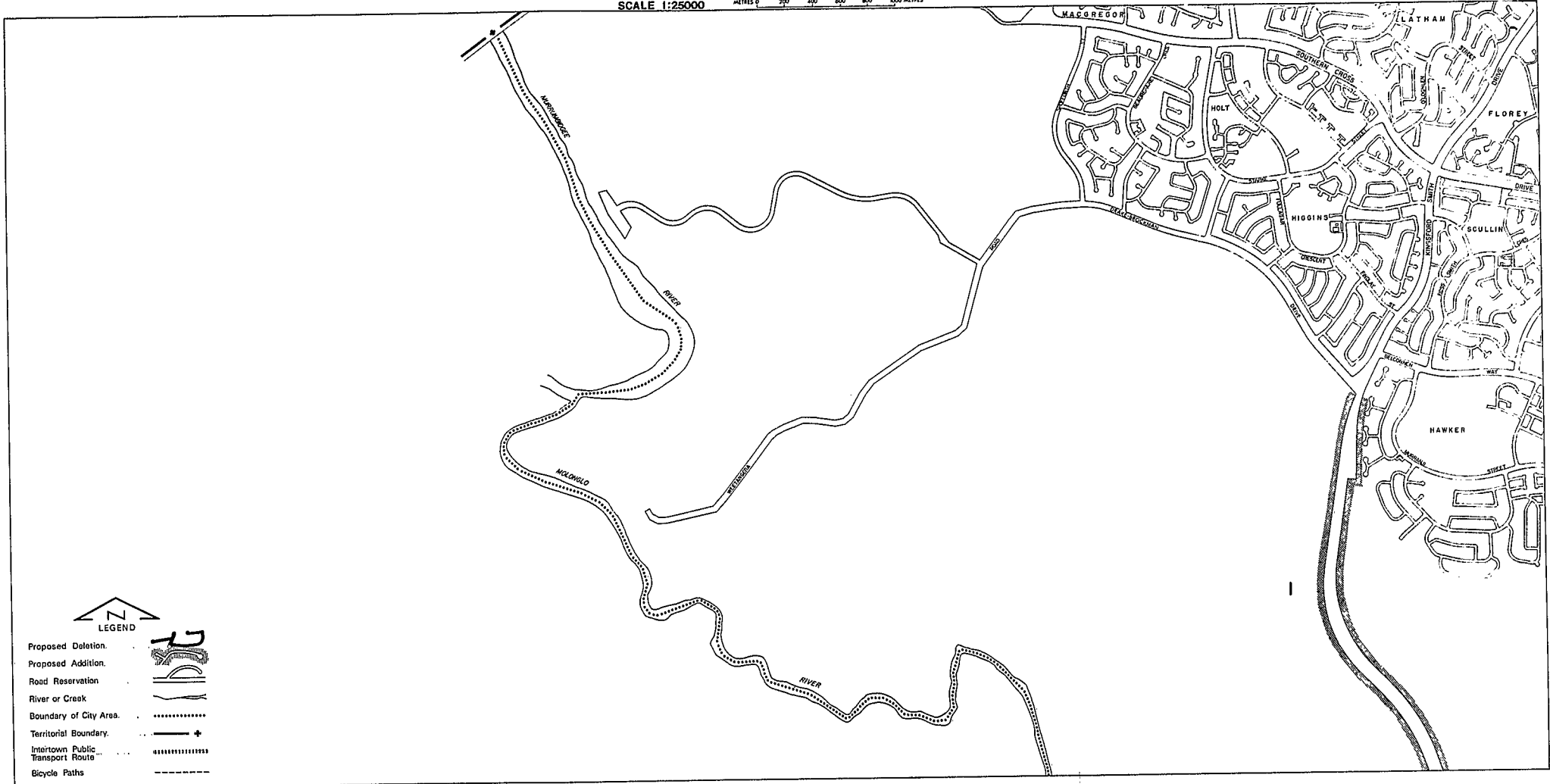
CAPITAL HILL: Removal from the plan of two access roads on Capital Hill to enable construction of the new and permanent Parliament House.

Plan of Layout of City of Canberra and its Environs
Published in the *Commonwealth of Australia Gazette*
on 19 November 1925 as Modified or Varied to
21 April 1980.

INDEX OF DETAIL MAPS INCORPORATING THE CITY PLAN



SCALE 1:25000 METRES 0 200 400 600 800 1000 METRES



LEGEND

- Proposed Deletion.
- Proposed Addition.
- Road Reservation
- River or Creek
- Boundary of City Area.
- Territorial Boundary.
- Intertown Public Transport Route
- Bicycle Paths

SCALE 1:25000

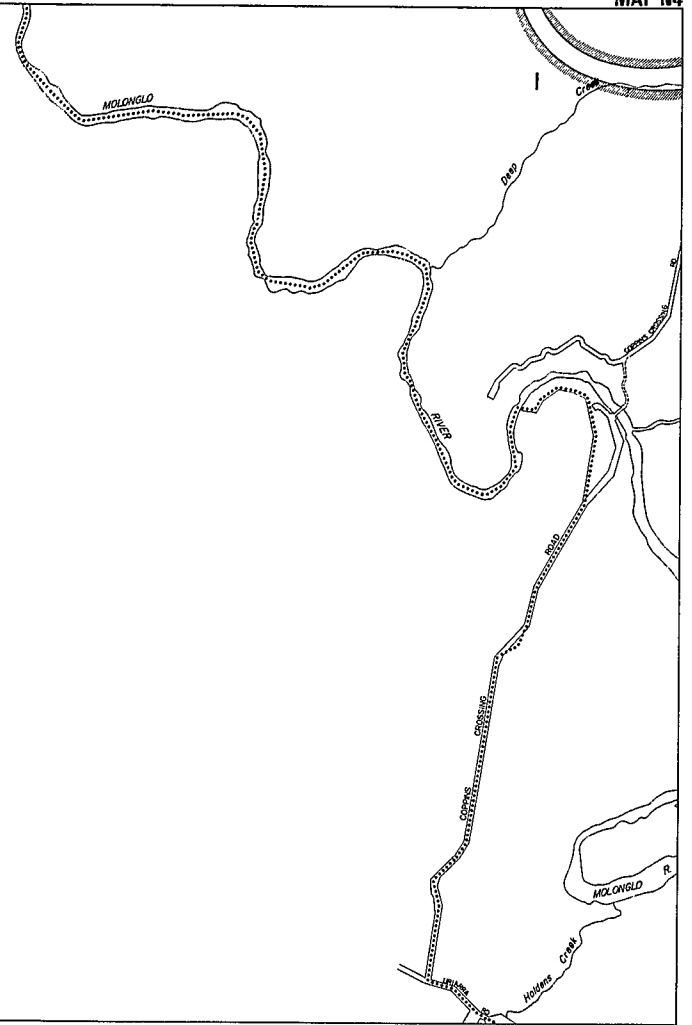
METRES 0 200 400 600 800 1000 METRES

MAP N4



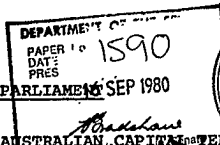
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60 61 62 63 64 65 66 67 68 69 72





THIRTY FIRST PARLIAMENT SEP 1980

JOINT COMMITTEE ON THE AUSTRALIAN CAPITAL TERRITORY

MINUTES OF PROCEEDINGS

NO. 69

THURSDAY, 21 AUGUST 1980

at Canberra

PRESENT: Senator Knight (Chairman)
Mr Fry (Deputy Chairman)

Dr Everingham
Mr Haslem
Mr Lucock

1. The Committee met at 9.10 a.m.

2.

3.

4.

5.

6.

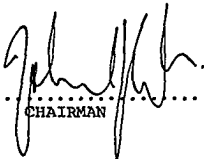
7. 72ND SERIES OF VARIATIONS

The Committee deliberated.

8. ADJOURNMENT

At 9.45 a.m. the Committee adjourned until 9 a.m.
on Thursday, 28 August 1980.

Confirmed,


.....
CHAIRMAN

THIRTY-FIRST PARLIAMENT

JOINT COMMITTEE ON THE AUSTRALIAN CAPITAL TERRITORY

MINUTES OF PROCEEDINGS

NO. 71

MONDAY, 15 SEPTEMBER 1980

at Canberra

PRESENT: Senator Knight (Chairman) Mr Dean
 Mr Fry (Deputy Chairman) Mr Haslem

1. The Committee met at 9.14 a.m.
2. PUBLIC HEARING - 72ND SERIES OF VARIATIONS

 The Chairman opened the hearing and made a statement.

Ordered - That the following documents be incorporated in the transcript of evidence.

 Letter from the Minister for the Capital Territory of 15 August 1980.

 Commonwealth of Australia Gazette S179 of 19 August 1980.

 Briefing material on the 72nd Series of Variations from the Department of the Capital Territory and the National Capital Development Commission.

 The following witnesses were called.

 Mr Edwin George Davenport,
 Assistant Secretary,
 Residential Leases Branch,
 Department of the Capital Territory.

 Mr Kevin Raymond Black,
 OIC, Statutory Processes,
 Lands Division,
 Department of the Capital Territory.

 Mr Roderick Philip Stuart Dalglish,
 Project Manager,
 Parliament House Construction Authority.

 were sworn.

Mr Geoffrey John Campbell,
Chief Planner,
National Capital Development Commission.

made an affirmation.

The witnesses were examined together.

The witnesses withdrew.

Press and public withdrew.

3. PUBLICATION OF EVIDENCE

Resolved - On the motion of Mr Haslem -

That pursuant to the power conferred by
sub-section 2(2.) of the Parliamentary Papers
Act 1908 this Committee authorises
publication of the evidence given before it
at the public hearing this day.

4.

5. 72ND SERIES OF VARIATIONS

The Chairman brought up for consideration his draft
report on the 72nd Series of Variations.

Paragraphs 1 to 17, by leave, taken together,
amended and agreed to.

Resolved - On the motion of Mr Haslem -

That the draft report, as amended, be agreed to.

Resolved - On the motion of Mr Dean -

That the appendixes be agreed to.

6.

7.

8.

9.

ADJOURNMENT

At 9.55 a.m. the Committee adjourned sine die.