



THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

JOINT COMMITTEE ON THE AUSTRALIAN CAPITAL TERRITORY

REPORT ON
PROPOSALS FOR VARIATIONS OF
THE PLAN OF LAY-OUT OF
THE CITY OF CANBERRA
AND ITS ENVIRONS

EIGHTY-SIXTH SERIES
(FIRST REPORT)





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(FIRST REPORT)

NOVEMBER 1985

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JOINT COMMITTEE ON THE AUSTRALIAN CAPITAL TERRITORY TERMS OF REFERENCE

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That a joint committee be appointed to inquire into and report on:

- (a) all proposals for modification or variations of the plan of layout of the City of Canberra and its environs published in the <u>Commonwealth of Australia</u> <u>Gazette</u> on 19 November 1925, as previously modified or varied, which are referred to the committee by the Minister for Territories, and
- (b) such matters relating to the Australian Capital Territory as may be referred to it by -
 - (i) resolution of either House of the Parliament, or
 - (ii) the Minister for Territories.

MEMBERS OF THE COMMITTEE

Chairman Deputy Chairman Members:

Mrs R. J. Kelly, MP Senator M. E. Reid Senator P. J. Giles Mr J. V. Langmore, MP Senator A. W. R. Lewis Mr F. S. McArthur, MP Senator J. P. McKiernan Mr J. R. Sharp, MP Mr J. H. Snow, MP Mr K. W. Wright, MP

Secretary

Mr Bjarne Nordin

Recommendations

The Committee approves the variation.

INTRODUCTION

- 1. In the Commonwealth of Australia Gazette, 28 August 1985, the Minister for Territories, the Hon, Gordon Scholes, MP, pursuant to the powers conferred on him by section 12A of the Seat of Government (Administration) Act 1910, notified his intention to vary the plan of lay-out of the City of Canberra and its environs. The details of the variations are discussed in the body of the report. Members of the public were invited to lodge objections in writing with the Secretary of the Department of Territories within 21 days of the publication specifying the grounds of those objections.
- 2. As part of its policy to stimulate public interest in and discussion on the proposals, the Department of Territories advertised the variations in the <u>Canberra Times</u> on 4 occasions between 31 August and 11 September 1985. Displays showing the proposals were arranged by the Department at the Belconnen Mall, Monaro Mall, Woden Shopping Square, Cooleman Court, Dickson Library, and the Erindale Centre Public Library, Wanniassa.
- 3. On 26 August 1985, pursuant to paragraph 1(a) of the Resolution of Appointment of this Committee, the items contained in the Minister's proposals and designated the 86th Series of Variations, were formally referred by the Minister for investigation and report. The Minister's letter referring these proposals for the Committee's consideration is at Appendix I.
- 4. The Minister in his letter also asked the Committee to report separately to Parliament on Ariation 6 as a matter of urgency. Hence this report deals with Variation 6 only.
- 5. The Committee, in keeping with the practice established in the 30th Parliament, held a public hearing on the proposal on 23 September 1985. Five witnesses, appearing as individuals,

representing two organisations, appeared at the hearing. A list of the witnesses who appeared before the Committee is at Appendix II. The transcript of evidence given at the hearing will be available for inspection at the Committee Office of the House of Representatives and at the National Library.

- 6. The Committee is conscious of the role of the ACT House of Assembly in representing the views of the people of the ACT. A representative of the appropriate Committee of the House of Assembly usually appears before the Committee. On this occasion, this was not possible because the House of Assembly Committee had not yet examined and reported on the 86th Series.
- 7. The National Capital Development Commission and the Department of Territories supplied jointly prepared briefing notes which set out the background to the variations. These briefing notes form Appendix III. For the sake of brevity, details contained in the briefing notes are not repeated, unless necessary, in the Committee's report. The briefing notes explain details of the variations such as the purpose, cost, existing and proposed development and the extent of community consultation. The Committee's Report should therefore be read in conjunction with the briefing notes and the transcript of evidence.
- 8. The estimated costs for public works associated with this variation including roads, services and landscaping is \$3.5 million.
- 9. The Committee intends to complete its public inquiry on the other 17 items in the 86th Series and report to the Parliament in the near future.

86TH SERIES OF VARIATIONS

Variation No. 6

- 10. As mentioned previously, on 26 August 1985, the Minister for Territories referred the 86th Series of Variations to the Committee. The Minister has asked the Committee to report to Parliament on its findings in relation to Variation 6 as a matter of urgency.
- 11. Variation 6 is part of the planned expansion to the primary road network for the Tuggeranong Town Centre, approved by the Committee in the 85th Series and gazetted earlier. The proposed roads will provide access to major development sites for the retail complex, major government office complex, post office, library, college complex, secondary retail uses and a range of private enterprise mixed office and retail developments.
- 12. The National Capital Development Commission has also proposed to relocate one of the roads approved in the 85th Series for the Tuggeranong Town Centre. This relocation is reflected in this Variation.
- 13. Officers of the Commission told the Committee that the proposed roadworks in this Variation could not have been included in the 85th Series. This is because the more detailed analysis of engineering and design issues relating to proposed roads in the core area of Tuggeranong Town Centre had not been completed at the time the Committee examined the 85th Series of Variations.
- 14. The Committee was informed that the construction of the primary road network for the town centre approved in the 85th Series is now proceeding. It is a matter of some concern to the Committee, however, that delays appear to have been experienced

subsequent to the Committee's tabling of its Report on the 85th Series of Variations in that the instrument for effecting the work was not tabled in the Parliament until approximately four weeks after the tabling of the Committee's Report.

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- 15. The Committee has now been informed that the Department of Territories, in order to ensure that there is no recurrence of any delays, has instituted an immediate re-organisation of procedures for handling reports by the Committee.
- During the inquiry into the 85th Series the Committee was told that adequate safeguards would be installed to protect the water quality and river environment of the Murrumbidgee from the Tuggeranong Town Centre Development. The NCDC and the Department again assured the Committee that these control measures were adequate.
- 17. The Department stated that funds will be sought to carry out the required monitoring of the measures installed to prevent pollution by urban run-off from the Tuggeranong Town Centre to the Murrumbidgee River.
- 18. No objections to the proposal have been received. The cost of the variation is \$3.5 million. The estimates cost for public works associated with the Tuggeranong Development approved in the 85th Series was \$49 million.
- 19. The Committee noted with concern the high estimated cost of developing the Tuggeranong town centre. The Committee was told that one element of these costs is that planned road widths for Tuggeranong are the same as those for Civic.
- 20. This may well be appropriate for some roads but would be impossible to justify for all roads since usage will be much lower, therefore the Committee suggests that in preparing detailed plans the Commission consider carefully realistic

estimates of traffic volume and as far as possible minimise road width, while taking account of other relevant factors such as parking requirements and aesthetics.

- 21. The Committee also considers that a goal of full cost recovery should be set for land in the town centre as well as everywhere else in the city. This can be achieved through setting appropriate reserve prices.
- 22. However, the Committee approves the Variation.

(Ros Kelly) Chairman

2 October 1985



77

MINISTER FOR TERRITORIES HON. GORDON SCHOLES, M.P. MEMBERFOR CORIO

Mrs Ros Kelly MP Chairman Joint Committee on the ACT Parliament House CANBERRA ACT 2600

2 6 AUG 1985

Dear Mrs Kelly

I anticipate that on 28 August 1985 notice of my intention to vary the plan of layout of the City of Canberra will be published in the Commonwealth Gazette.

Eighteen variations have been included in this series and consistent with normal procedures, public participation has been encouraged through the media and by means of public displays.

In accordance with the provisions of paragraph 1(a) of the Committee's resolution of appointment I formally refer the 86th series of variations to the Committee for investigation and report. All comments or objections relating to the proposals which are received by the Department will be forwarded to the Committee for consideration.

In addition to referring the 86th series I would like to advise you that I am withdrawing my intention to vary the City Plan in regard to two current proposals.

The National Capital Development Commission has relocated one of the roads proposed in the 85th series for the Tuggeranong Town Centre. As the relocation is now reflected in variation 6 of the 86th series the previous intention to add this road is revoked.

You will recall that in your Committee's report of 9 May 1985 on the 84th series, the Committee was concerned with the intersection of Tharwa Drive and future development in South Tuggeranong. In the proposals I am now referring to you the Tharwa Drive intersection has been revised. Details of extended development in Tuggeranong will be provided by the National Capital Development Commission during your investigation into the proposals.

Finally I request that the Committee consider Variation 6 as a matter of urgency. You are aware of the importance of the Tuggeranong Town Centre development and your assistance in reporting separately on this item would be appreciated.

Yours sincerely

GORDON SCHOLES

List of Witnesses

National Capital Development Commission

Ms J Lang - Associate Commissioner

Mr G J Campbell - Chief Planner

Mr M P Smith - Principal Town Planner

Mr D L Daverin - Chief Engineer

Department of Territories

Mr P Hunt - Assistant Secretary Business Leases Branch Department of Territories

National Capital Development Commission

Seat of Government (Administration) Act 1910

Proposals for Variation to the Plan of Layout of the City of Canberra and its Environs

86th Series Volume 1

Briefing Material Public Comments and Objections

Prepared for the Parliamentary Joint Committee on the ACT Canberra September 1985

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SEAT OF GOVERNMENT ADMINISTRATION ACT 1910

PROPOSALS TO VARY THE PLAN OF LAYOUT OF THE CITY OF CAMBERRA AND ITS ENVIRONS (86TH SERIES)

This briefing material is intended to supplement the information contained in the notice of intention to vary the plan of layout of the City of Canberra and its environs (the City Plan) which was published in Gazette No. 343 of 28 August 1985. The material has been prepared for the public enquiry by the Joint Committee on the Australian Capital Territory into the 86th series.

The variation proposals were referred to the committee for investigation and report by the Minister for Territories in a letter dated 26 August 1985 pursuant to paragraph 1 (a) of the Committee's instrument of appointment.

The 86th series of variations comprise 18 items, all of which are sponsored by the National Capital Development Commission.

Copies of all public comments and objections received as a result of the Department's publicity of the proposals are forwarded to the Committee.

MINISTER FOR TERRITORIES



HON. GORDON SCHOLES, M P

Mrs Ros Kelly MP Chairman Joint Committee on the ACT Parliament House CANBERRA ACT 2600

Dear Mrs Kelly

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You will recall that in your Committee's report of 9 May 1985 on the 84th series, the Committee was concerned with the intersection of Tharwa Drive and future development in South Tuggeranong. In the proposals I am now referring to you the Tharwa Drive intersection has been revised. Details of extended development in Tuggeranong will be provided by the National Capital Development Commission during your investigation into the proposals.

Finally I request that the Committee consider Variation 6 as a matter of urgency. You are aware of the importance of the Tuggeranong Town Centre development and your assistance in reporting separately on this item would be appreciated.

Yours sincerely

GORDON SCHOLES

26 August 1985

PUBLIC INFORMATION

As part of its policy to stimulate public interest in the proposals, the Department mounted displays showing the intended variations at the Belconnen Mall, Monaro Mall, Woden Shopping Square, Cooleman court, Dickson Library and the Public Library, Erindale Centre, Wanniassa. The Department also advertised the variations in the Canberra Times on 31 August 1985, 4 September 1985, 7 September 1985 and 11 September 1985.

● MEDIA STATEMENT ● MEDIA STATEMENT ● MEDIA STATEMENT ● MEDIA STATEMENT ● MEDIA STATEMENT

Department of Territories

Eighteen changes are proposed in the 86th series of variations to the City Plan announced today by the Department of Territories. The proposals include major road additions in Tuggeranong which will enable further suburban development and additional roads to service the Tuggeranong Town Centre. Variations are also proposed in Higgins, Belconnen, Duffy, Fyshwick, Kambah, Torrens and Hume.

The changes provide for :

- The deletion of part of Higgins Place to enable a minor extension to a supermarket;
- Additions which will allow medium density residential development in Sections 59 and 158 Belconnen and Section 21 Torrens:
- Additions off Warragamba Avenue, Duffy to access a site identified for the development of a residential area for "transportable" homes;
- Additions in Hume and Fyshwick to enable subdivision for medium sized industrial blocks;
- Additions in Section 365 Kambah so that the area may be developed for residential purposes;
- Additions to provide access to major development sites in the core area of the Tuggeranong Town Centre;
- A cycleway addition from the Chisholm Group Centre to Drakeford Drive passing through Fadden, Gowrie and Monash;

Modification to the alignment of Drakeford Drive and Tharwa Drive and some associated roads;

Additions and modifications in Isabella Plains and in Western Calwell to enable further suburban development; and

Modifications and additions south of existing development in Tuggeranong. The changes will enable areas to the west of the proposed extension of Drakeford Drive and to the west and east of the proposed southern extension of Tharwa Drive to be accessed for suburban developments.

Twenty one days are allowed for public submissions or objections to the intended changes, which must be sent to the Department of Territories. All submissions received by the closing date of 17 September 1985 will be forwarded to the Parliamentary Joint Committee on the ACT for consideration during its public hearing into the proposals.

The intended changes will be on display at the Belconnen and Monaro Malls, Woden Shopping Square, Dickson Library, Cooleman Court and the Erindale Library, Wanniassa until the closing date for lodgement of submissions. Copies of the Commonwealth of Australia Gazette containing the Notice of Intention to vary the Plan are available at the Commonwealth Government Bookshop in Alinga Street, City.

For further information please contact Mr Nick Gascoigne on 46 2466.

2 September 1985

86TH SERIES OF VARIATIONS TO THE CITY PLAN

In the Gastis No. 5.343 of Wickbesdey 23 August the Meinter for Timfinier, the Hon-Gordon Jobbes, gave notice for Honor August August the Meinter of the State of the Honor Gordon Jobbes and the Honor Honor August Augus August August August August August August Augus

VARIATION 1

WARTA TUCK 1.

HIGGINS, Section 12: Deletion from the Plan of part of Higgins Place to anable a minor extension to an existing supermarket.

VARIATION 2

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TABLE TO BE SET AND A SET

WARIATION 4
FYSHWICK, Section 34: Addition to the Plan of a loop road connecting the and of Tennent Street which will enable the area to be subdivided for medium suzed industrial blocks.

MAIRATION 5

KAMBAH, Section 385: Addition to the Plan of a road off Marconi Crescent to the seat

of Kambah Valege Shopping Centre to provide access to a site now proposed for
predominately residential development. The site was previously identified for a special
school and hostel for handscaped children.

VARIATION 5

VARIATION 5

TOWN CONTEST, Addition to the Plan of reads to provide access to most development sits as the core axed of the Topogramony Town Centre. The primary road previous for the Town Centre was included as the Sist series of variations to the City Plan.

VARIATION 7
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Group Centre to Disaktord Dave passang through the suburbs of Federa, Gowier and Modern 100.

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VARIATION 10

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VARIATION 14
DRAKEFORD DRIVE/THARWA DRIVE: Modification to Drakeford Drive and Thanwa Drive and associated roads to provide for a preferred alignment and intersection arrangement.

and associated reads to provide for a preferred alignment and intersection arrangement. VARIATION 5 AS CONDER: Deletions and additions on the Plan which will provide a medified read syould for the resolutial development of the area. The modifications will improve traffic flow to the north end provide a fire break and access to the adjacent bit reserves.

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All reserves.

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VARIATION 15

VARIATION 16

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school. VARIATION 18
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SASSIA PLANT SCHOOL 277: Addition to the Plan of roads off Elevent Avenue to
SASSIA PLANT SCHOOL 277: Addition to the Plant of the undertaken as part
of the "John Vertre for Mora Affectible Housing" programma. Any selephone enquires may be directed to fat N. Geschipme on 40348.

NOTES ON THE 83RD; 84TH AND 85TH SERIES OF VARIATIONS

The Committee tabled its final report on the 83rd series and items of the 84th series on 9 May 1985. Consistent with the Committee's recommendations the Minister approved variation 4 of the 83rd series and variations 1-5; 7-12; part 13 and 14-16 on 15 May 1985. These variations are now effective.

That part of variation 13 of the 84th series not varied has since been withdrawn by the Minister; and the intended road layout for the Tharwa Drive/Drakeford Drive intersection is now described by variation 14 of the 86th series.

On 23 April 1985; the Minister's notice of intention to vary the City Plan representing the 85th series was published in the Gazette. The Minister referred the 85th series to the Committee in a letter dated 22 April 1985.

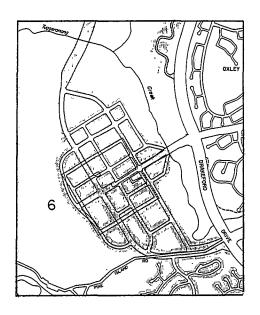
The Committee's report of 21 August 1985 recommended approval of the five proposals. The Minister approved the variations with the exception of one road related to variation 3 which was withdrawn. The intention for the road is now depicted in variation 6 of the 86th series. The Minister's notice of variation for the 85th series is now required to sit before both Houses of Parliament for the statutory period of six sitting days.

18 September 1985.

VARIATION No. 6

VARIATION 6

TUGGERANONG TOWN CENTRE: Addition to the Plan of roads to provide access to major development sites in the core area of the Tuggeranong Town Centre. The primary road network for the Town Centre was included in the 85th series of variations to the City Plan.



TUGGERANONG TOWN CENTRE: ROAD ADDITIONS

Purpose

The proposal provides for the addition of roads to access and serve uses within the core area of Tuggeranong Town Centre.

2. Background

In February 1984, the then Minister for Territories and Local Government announced that the development of Tugeranong Town Centre would proceed. In December 1984, following comprehensive town centre analysis and planning studies in which there were extensive community involvement, the NCDC released Tuggeranong Town Centre Polloy Plan Development Plan Draft for Discussion. The primary road network covering the town centre was included in the 85th Series of Variations to the City Plan.

3. Length

The public roadways to be gazetted in this proposal total approximately 1 95 kilometres in length.

4. Estimated Cost:

The estimated cost for public works associated with this development, including roads, services and landscaping, is \$3.5 million.

5. Existing Development:

The construction process of the roads included in the 85th Series and the provision of services to areas accessed by these roads is currently proceeding.

Proposed Development:

The roads proposed for gazettal form part of the secondary road network and are part of the planned expansion to the primary road network gazettals in the 85th Series

The proposed roads will provide access to major development sites in the core area of Tuggeranong Town Centre including sites for the retail complex, major government office complex, post office, library, college complex, secondary retail uses, and a range of private enterprise mixed office and retail developments. The arrangement of these uses, and the vehicular and pedestrian connections linking them reflect the planning principles which have guided the formation of the town centre plan.

7. Particular Planning Considerations

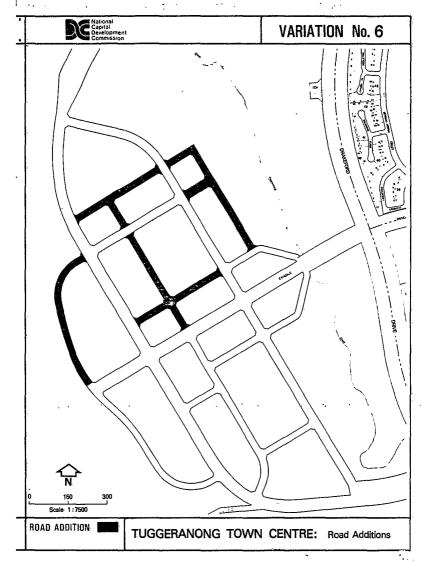
The proposal to realign the northern end of the western perimeter road is a result of more detailed analysis of engineering issues relating to road alignments in the town centre. This analysis confirmed that because of torographical and drainage problems this road should be realigned in a manner which achieves better integration with the core area grid system.

8. Environmental Considerations

The major environmental issue relating to development on the town centre site is water quality and the protection of the Murrumbidgee River. The main mechanism of river water quality protection is the interception of urban run-off in Lake Tuggeranong During the construction of these roads and subsequent building development, and until the completion of the lake, a retention dam will command the entire works area and contain run-off and pollutants from the site.

9. Public Consultation

As mentioned above, the NODC released the Draft Plans for Tuggeranong Town Centre in December 1984. Of the 17 comments received the majority expressed support for the Plans and stressed the need to implement the Plan as a matter of urgency.



THIRTY-FOURTH PARLIAMENT

JOINT COMMITTEE ON THE AUSTRALIAN CAPITAL TERRITORY

MINUTES OF PROCEEDINGS

No. 10

THURSDAY, 12 SEPTEMBER 1985

at Canberra

PRESENT:

Mrs Kelly (Chairman)

Mr Wright

Senator Reid Mr Langmore Senator McKiernan

Mr McArthur

1 The Committee met at 9.45am.

2 CONFIRMATION OF MINUTES:

The minutes of the meetings held on 25 March, 7 May, 31 May, 21 June and 2 August 1985 were confirmed.

3 APPOINTMENT OF SPECIALIST ADVISER:

The Committee deliberated.

4 METROPOLITAN PLAN INQUIRY:

The Committee deliberated on the future program for the inquiry.

5 86TH SERIES OF VARIATIONS:

The Committee deliberated.

6 ADJOURNMENT:

The Committee adjourned at 10.00 am until a date and time to be fixed by the Chairman.

Confirmed

Chairman

THIRTY-FOURTH PARLIAMENT

JOINT COMMITTEE ON THE AUSTRALIAN CAPITAL TERRITORY

MINUTES OF PROCEEDINGS

No. 11

MONDAY, 23 SEPTEMBER 1985

at Canberra

PRESENT: Mrs Kelly (Chairman) Senator Reid Mr Langmore Mr Snow

- 1 The Committee met at 2.25pm.
- 2 PUBLIC HEARING ITEM 6, 86TH SERIES OF VARIATIONS:

Press and public admitted.

The Chairman opened the hearing and made a statement.

The following witnesses representing the National Capital Development Commission and the Department of Territories were called and examined together:

Ms Jill Lang Associate Commissioner NCDC

Mr Geoffrey John Campbell Chief Planner NCDC

Mr Peter Hunt Assistant Secretary Business Leases Branch Department of Territories

Mr Malcolm Smith Principal Town Planner NCDC

Mr David Leigh Daverin Chief Engineer NCDC Ordered - That the briefing material, public comments and objections to the proposals for variations to the Plan of Layout of the City of Canberra and its Environs - 86th Series, Volum 1, prepared by the Department of Territories and the National Capital Development Commission be incorporated in the transcript of evidence.

The witnesses withdrew.

3 METROPOLITAN PLAN - PUBLIC BRIEFING:

The Chairman made an opening statement.

The following witnesses representing the National Capital Development Commission were called and examined together:

Mr Malcolm MacGregor Baxter Latham Commissioner

Mr Geoffrey John Campbell Chief Planner

Mr Hans Sommer Head of Metropolitan Planning Section

Ordered - That the document entitled 'Submission No. 1 - Implementation of the Metropolitan Policy Plan for Canberra' dated September 1985 prepared by the National Capital Development Commission be incorporated in the transcript of evidence.

The witnesses withdrew.

4 PUBLICATION OF EVIDENCE:

Resolved - On the motion of Senator Reid -

That, pursuant to the power conferred by sub-section 2(2) of the Parliamentary Papers Act 1908, this Committee authorises the publication of the evidence given before it at the public hearing this day.

Press and public withdrew.

5 PRIVATE MEETING:

The Committee deliberated.

6 ADJOURNMENT:

At 4.45pm the Committee adjourned to a date and time to be fixed.

Confirmed

THIRTY-FOURTH PARLIAMENT

JOINT COMMITTEE ON THE AUSTRALIAN CAPITAL TERRITORY

MINUTES OF PROCEEDINGS

No. 12

WEDNESDAY, 2 OCTOBER 1985

at Brisbane

PRESENT: Mrs Kelly (Chairman)
Senator Reid
Mr Wright

Mr Langmore Mr Snow

- The Committee met at 9.40am.
- 2 PRIVATE BRIEFING METROPOLITAN POLICY PLAN:

The Committee conducted informal discussions with the managers in the Departments of Water Supply and Sewerage, Works, Transport and Development and Planning, Brisbane City Council.

3 SUSPENSION OF MEETING:

At 2pm the Committee suspended to inspect the area of Spring Hill in the Brisbane Metropolitan area.

4 RESUMPTION OF MEETING:

At 6pm the Committee resumed.

5 86TH SERIES OF VARIATIONS - ITEM 6 - CONSIDERATION OF CHAIRMAN'S DRAFT REPORT:

The Chairman brought up for consideration the draft report on the 86th Series of Variations, Item 6.

The Committee deliberated.

Paragraphs 1 to 22 agreed to.

Resolved - On the motion of Senator Reid -

That the report, as amended, be the report of the Committee.

Resolved - On the motion of Mr Snow -

That the appendixes be agreed to.

6 ADJOURNMENT:

The Committee adjourned at $6.30\,\mathrm{pm}$ until a date and time to be fixed by the Chairman.

Confirmed

Ros Kelly