



THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

DEPARTMENT OF THE SENATE
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<i>Mary Evans</i>

JOINT COMMITTEE ON THE AUSTRALIAN CAPITAL TERRITORY

REPORT ON PROPOSALS FOR VARIATIONS
OF THE PLAN OF LAYOUT OF THE CITY OF CANBERRA AND ITS ENVIRONS
(Variations 1988/6)

JUNE 1989



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JOINT COMMITTEE ON THE AUSTRALIAN CAPITAL TERRITORY

REPORT ON PROPOSALS FOR VARIATIONS
OF THE PLAN OF LAYOUT OF THE CITY OF CANBERRA AND ITS ENVIRONS

JUNE 1989

ISSN 1031-4518

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 Senator M.E. Reid Hon. T. Uren, MP
 Senator N.K. Sanders

Secretary: I.A. Dundas

Members of the Joint Sub-Committee on Variations to the Plan of
Layout of the City of Canberra and its Environs.

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 Mr J. Saunderson, M.P.
 Mr J.H. Snow, M.P.

Secretary: M.M.J. Vincent

TERMS OF REFERENCE

In May 1989 the Senate and the House of Representatives passed resolutions establishing a Joint Committee to inquire into and report on:

- (a) all proposals for modification or variations of the plan of layout of the City of Canberra and its environs published in the *Commonwealth of Australia Gazette* on 19 November 1925, as previously modified or varied, which are referred to the committee by the Minister for the Arts, Sport, the Environment, Tourism and Territories; and
- (b) such matters relating to the Australian Capital Territory as may be referred to it by-
 - (i) resolution of either House of the Parliament, or
 - (ii) the Minister responsible for the Australian Capital Territory.

The resolutions empowered the Joint Committee to consider and make use of the evidence and records of Joint Committees on the Australian Capital Territory appointed during previous Parliaments and of the House of Representatives and Senate Standing Committees on Transport, Communications and Infrastructure when sitting as a joint committee on matters relating to the Australian Capital Territory.

ADOPTION OF REPORT

This report was prepared by a Joint Sub-Committee of the Senate and the House of Representatives Standing Committees on Transport, Communications and Infrastructure. It was adopted by that Joint Sub-Committee on 23 May 1989.

The Joint Committee on the Australian Capital Territory considered the report and adopted it on 1 June 1989.

CONTENTS

	Page
Members of the Committee	(iii)
Terms of Reference	(v)
Adoption of Report	(vii)
Recommendation	(xii)
Introduction	1
Variation 1988/6	3
. Florey, Section 183 - Road Addition	
. Kaleen, Section 44 - Road Addition	
. Bruce, National Sports Centre - Cycleway Addition and Deletion	
Appendix 1	
. List of Witnesses who appeared before the Joint Sub-Committee	7
Appendix 2	
. Briefing Material, Public Comments and Objections - Variation 1988/6	11

RECOMMENDATION

Variation 1988/6

The Joint Committee approves the three proposals in Variation 1988/6.

INTRODUCTION

1. Section 12 of the *Seat of Government (Administration) Act 1910* deals with variations to the plan of the City of Canberra.

2. The Minister may, at any time, modify or vary the plan. A variation cannot be made until fourteen days after a notice of intention has been published in the *Commonwealth of Australia Gazette*.

3. In practice, the Minister does not vary the plan until the variation and public comment on the variation have been considered and reported on by the Joint Committee. The ACT Administration advertises the variation, collates public comments and objections and provides the Committee with briefing materials. Since the 30th Parliament, public hearings have been held to consider proposals to vary the plan. A report approving or rejecting the variation is then tabled in the Parliament.

4. When the variation is signed by the Minister, it must be laid before each House of the Parliament within 15 sitting days of that House. The variation ceases to have effect, if either House of Parliament passes a resolution disallowing the variation. Notice of such a resolution must be given within six sitting days of the variation being laid before that House.

5. This report deals with the following variation to the plan of layout of the City of Canberra and its environs:

Variation 1988/6 (containing three proposals)

6. The proposed variations were considered by a Joint Sub-Committee of the Senate and the House of Representatives Standing Committees on Transport, Communications and Infrastructure. The Joint Sub-Committee held a public hearing on Variation 1988/6 on 15 May 1989. Officers of the ACT Administration including the Interim Territory Planning Authority gave evidence at the hearing. The witnesses who appeared before the Joint Sub-Committee are listed in Appendix 1. The Joint Sub-Committee adopted a report but before it could be considered by the Senate and House of Representatives Standing Committees on Transport, Communications and Infrastructure the Joint Sub-Committee was dissolved and the Joint Committee on the Australian Capital Territory was established. The Joint Committee adopted the proposed report on 1 June 1989.

7. The Office of Industry and Development, ACT Administration had prepared briefing notes on the proposals contained in the variation. The briefing notes for Variation 1988/6 appear at Appendix 2. The briefing notes provide details of the proposals for variations to the City Plan including purpose, cost, existing and proposed development and the extent of community consultation. The report should therefore be read in conjunction with the briefing notes and the transcript of evidence.

VARIATION 1988/6

Background

8. In the *Commonwealth of Australia Gazette* of 23 February 1989, the Minister for the Arts and Territories, pursuant to the powers conferred on him by section 12A of the *Seat of Government (Administration) Act 1910*, notified his intention to vary the plan of layout of the City of Canberra and its environs. Variation 1988/6 covers three items located at Florey, Bruce and Kaleen.

9. The notice of intention to vary the City Plan also invited members of the public to lodge submissions and/or objections to the proposed items in Variation 1988/6 with the Deputy Secretary, Office of Industry and Development, ACT Administration within fourteen days of its publication. The ACT Administration displayed the intended changes at South Building, London Circuit, City, Belconnen Library and 220 Northbourne Avenue, Braddon. The ACT Administration advertised Variation 1988/6 in *The Canberra Times* on 25 February 1989, and 1 March 1989 and issued a press release on 23 February 1989.

10. The closing date for lodgement of comments or objections to the proposals was 9 March 1989. No objections or comments were received by the Deputy Secretary, Office of Industry and Development.

11. On 22 February 1989 the Assistant Secretary, Lands Branch, Office of Industry & Development, ACT Administration, referred the proposed variation to the Joint Sub-committee for inquiry and report.

Public Hearing

12. At the public hearing held on 15 May 1989 officers of the ACT Administration, including the Interim Territory Planning Authority, briefed the Joint Sub-Committee on the three proposals in Variation 1988/6.

Florey: Section 183 - Road Addition

13. This proposal provides for the gazettal of an access road off Tattersall Crescent to enable the development of the areas for public housing.

14. By gazetting the access road the 12 houses to be serviced by the proposed road will be on separate titles.

15. The estimated cost of the 270 metre long road is \$275,000.

Recommendation: The Committee approves the Variation.

Kaleen Section 44 - Road Addition

16. The purpose of this proposal is to gazette an existing road and carpark in the Kaleen East Local Centre and to extend it to enable the release of sites for community facilities.

17. The Joint Sub-Committee was told that strong interest has been shown in developing a learn-to-swim centre on part of the undeveloped land. ACT Administration has also identified a medical centre and other low intensity community facilities as being suitable development.

18. Presently there is landscaping between Maribyrnong Avenue and the existing road and carpark. The Committee wishes to see the landscaping remain along the length of the road and carpark including the extension.

19. The estimated cost for the additional road works is \$52,000.

Recommendation: The Committee approves the Variation.

Bruce: National Sports Centre - Cycleway Addition and Deletion

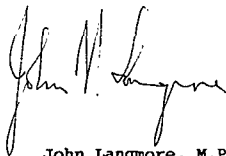
20. This proposal is for a new trunk cycleway link from Bruce to Kaleen and deletes from the Plan the currently gazetted cycleway through the National Sports Centre.

21. Only part of the gazetted cycleway through the National Sports Centre has been constructed. ACT Administration advise that 'completion of the gazetted route was deferred due to the building programme undertaken for the Institute of Sport'. (Briefing Notes Appendix 2, p. 17)

22. The proposed cycleway will skirt the Institute of Sport Complex and is approximately 1.3km long. The length of the path to be degazetted is 1.6km. The cost involved is approximately \$201,000.

23. The Committee noted that Pedal Power had been consulted on the proposal and supported it.

Recommendation: The Committee approves the Variation.



John Langmore, M.P.
Chairman

APPENDIX 1

LIST OF WITNESSES WHO APPEARED BEFORE THE
JOINT SUB-COMMITTEE

CAMPBELL, Mr G.J., Chief Territory Planner, Interim Territory
Planning Authority, 220 Northbourne Avenue, Braddon, ACT

GUILD, Mr P.N., First Assistant Secretary, Development Division,
Office of Industry & Development, ACT Administration, London
Circuit, City, ACT

GROSE, Mr R.E., Head, Transport Planning Section, Interim
Territory Planning Authority, 220 Northbourne Avenue,
Braddon, ACT

McGRATH, Mrs A., Deputy Director, Office of Industry &
Development, ACT Administration, London Circuit, City, ACT

APPENDIX 2

BRIEFING MATERIAL, PUBLIC COMMENTS
AND OBJECTIONS - VARIATION 1988/6



ACT Administration
Office of Industry and Development

Seat of Government (Administration) Act 1910

**Proposals for Variation
to the Plan of Layout
of the City of Canberra
and its Environs**

1988/6

**Briefing
Material
Public
Comments
and
Objections**

Prepared for the Sub-Committee of the

Senate Standing
Committee on
Transport,
Communications
and Infrastructure

House of Representatives
Standing Committee
on Transport,
Communications
and Infrastructure

23 February 1989

INDEX

	<u>Page No.</u>
Introduction	1
Letter Referring 1988/6 Series to Committee	2
Extract from Gazette No.S66	3
Public Information	4
Copy of Press Advertisement	5
Copy of Media Statement	6
Notes on Variations to the City Plan 1987/1, 1988/1, 1988/2 and 1988/3	8

1988/6 SERIES OF VARIATIONS

1. Florey:	Section 183 - Road Addition	9
2. Kaleen:	Section 44 - Road Addition	13
3. Bruce:	National Sports Centre - Cycleway Addition and Deletion	17

SEAT OF GOVERNMENT ADMINISTRATION ACT 1910
PROPOSALS FOR VARIATIONS TO THE PLAN OF THE LAYOUT OF
THE CITY OF CANBERRA AND ITS ENVIRONS (VARIATION
1988/6)

This briefing material is intended to supplement the information contained in the Notice of Intention to Vary the Plan of Layout of the City of Canberra and its Environs (the City Plan) which was published in Gazette No S66 of 23 February 1989. The material has been prepared for the public enquiry by the Joint Sub-Committee of the Variation to the Plan of the City of Canberra into Variation 1988/6.

This variation proposal was referred to the Sub-Committee for investigation and report by the Assistant Secretary Lands in a letter dated 22 February 1989.

Variation 1988/6 comprises 3 items.

Copies of all public comments and objections received as a result of the ACT Administration's publicity of the proposals have been forwarded to the Sub-Committee and are included in these briefing notes.



ACT Administration
Office of Industry and Development

GPO Box 158 Canberra ACT 2601
Telephone (062) 46 2211
Facsimile 462003

Ms J Vincent
Secretary
Joint sub-Committee of the Variations
to the Plan of the City of Canberra
Parliament House
CANBERRA ACT 2600

Dear Ms Vincent

I anticipate that on Thursday 23 February 1989 notice of the Minister's intention to vary the plan of layout of the City of Canberra will be published in the Commonwealth Gazette. It will be known as Variation 1988/6.

The variation has three items and consistent with normal procedures, public comment will be encouraged through the media and by means of public displays.

I wish to refer the proposed variation to the Joint sub-Committee of the Variations to the Plan of the City of Canberra for inquiry and report.

All comments and or objections relating to the variation proposal which are received during the period of public participation will be forwarded to the sub-Committee for consideration.

Yours sincerely

Peter Hunt
Assistant Secretary
Lands Branch

22 February 1989





Commonwealth
of Australia

Gazette

No. S 66, Thursday, 23 February 1989

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SPECIAL

COMMONWEALTH OF AUSTRALIA

Seat of Government (Administration) Act 1910

**NOTICE OF INTENTION TO VARY THE PLAN OF
LAYOUT OF THE CITY OF CANBERRA AND ITS
ENVIRONS**

Variation No. 6 of 1988

Under section 12A of the *Seat of Government (Administration) Act 1910*, I give notice of my intention to vary the plan of layout of the City of Canberra and its environs published in the *Gazette* of 19 November 1925, as previously modified or varied, in the manner and to the extent shown in the Explanatory Statement hereunder and in the attached Detail Map P5, the relative position of which is shown in the attached Index of Detail Maps.

No variation will be made until after the expiration of fourteen days from the date of the publication of this notice in the *Gazette* to enable any interested parties to lodge submissions and/or objections to the proposed variations indicated in this notice. All correspondence relating to this proposal must be addressed to:

Deputy Secretary
Office of Industry and Development
ACT Administration
GPO Box 158
Canberra City ACT 2601
Attention: Mr Stephen Ryan

or hand delivered to:

Mr Stephen Ryan
Room 266 2nd Floor
South Building
London Circuit
Canberra City ACT 2601.

Date: 22 February 1989

ALLAN CLYDE HOLDING
Minister of State
for the Arts and Territories

EXPLANATORY STATEMENT

Variation 1988/6

ITEM 1 (Detail Map P5)

Florcy, Section 183: Addition to the plan to provide an access road off Tattersall Crescent to enable the development of the area for public housing.

ITEM 2 (Detail Map P5)

Bruce, National Sports Centre: Addition to the plan of a new trunk cycleway link from Bruce to Kaleen and deletion from the plan of the currently gazetted cycleway.

ITEM 3 (Detail Map P5)

Kaleen, Section 44: Addition to the plan of an existing road and carpark in the Kaleen East Local Centre to enable the release of sites for community facilities.

PUBLIC INFORMATION

As part of its policy to stimulate public interest in the proposal, the ACT Administration mounted displays showing both the intended variations at South Building London Circuit, Civic, 220 Northbourne Ave Braddon and the Belconnen Library.

The ACT Administration also advertised the variations in the Canberra Times on Saturday 25 February 1989 and Wednesday 1 March 1989 and issued a press release on Thursday 23 February 1989.



Office of Industry and Development

**PROPOSALS FOR VARIATIONS TO THE
CITY PLAN OF LAYOUT OF THE CITY OF
CANBERRA AND ITS ENVIRONS**

VARIATION 1988/6

In Gazette No S66 of Thursday 23 February 1989 the Minister for the Arts and Territories, the Hon Allan Clyde Holding MP, gave notice of his intention to vary the layout of the City of Canberra and its environs (the City Plan)

Members of the public who wish to lodge comments or objections to any of the proposals are invited to do so no later than 4.30 p.m. on Thursday 9 March 1989. All submissions must be lodged, in writing, with the Deputy Secretary, Office of Industry and Development, ACT Administration, GPO Box 158 CANBERRA ACT 2601 or hand delivered to Stephen Ryan, Room 266, 2nd Floor South Building Canberra City, by the above time and date.

The proposed variation and any objections or comments received will be referred to the Joint Sub-Committee of the Variations to the Plan of the City of Canberra which will conduct hearings into the proposal and report to the Parliament before the variation can take effect.

Displays showing the intended change will be available at South Building, London Circuit, City, Beconnen Library, and 220 Northbourne Avenue Braddon. All displays will be in place until the lodgement date for the closing of submissions.

All telephone enquiries may be directed to Stephen Ryan on 46 2552.

EXPLANATORY STATEMENT

Variation 1988/6

ITEM 1 (Detail Map P5)

FLOREY, SECTION 183: Addition to the plan to provide an access road off Tattersall Crescent to enable the development of the area for public housing.

ITEM 2 (Detail Map P5)

BRUCE, National Sports Centre: Addition to the plan of a new trunk cycleway link from Bruce to Kaleen and deletion from the plan of the currently gazetted cycleway.

ITEM 3 (Detail Map P5)

KALEEN, Section 44: Addition to the plan of an existing road and carpark in the Kaleen Forest Local Centre to enable the release of sites for community facilities.

Department of the Arts, Sport, the Environment, Tourism and Territories



CITY PLAN CHANGES PROPOSED

Canberra residents will have a chance to comment on the latest provisions of the City Plan Variation 1988/6.

The Variations deal with three road reservations in North Canberra. The first is for an access road off Tattersall Crescent, Florey to enable the development of the area for public housing. The second will add to the plan an existing road and carpark in the Kaleen East local centre, off Maribyrnong Avenue and Ashburton Circuit, so sites can be released for community facilities. Lastly, a new trunk cycleway link from Bruce to Kaleen will be added and the currently gazetted cycleway will be deleted.

The City Plan shows the road reservations for Canberra. Any proposed developments which require alteration of that Plan must be made public through a Notice of Intention to vary the plan, published in the Commonwealth of Australia Gazette, and must allow for public submissions or objections.

Details of the intended change will be on display at South Building, London Circuit, Canberra City; at the Belconnen Library; and at 220 Northbourne Avenue, Braddon.



Submissions or objections should be lodged with the ACT Administration no later than 4.30 PM on Thursday 9 March 1989, after which they will be forwarded to the Joint Sub-Committee of the Variations to the Plan of the City of Canberra for consideration during its public hearing on the proposals.

Copies of the Gazette containing the Notice of Intention to vary the Plan are available at the Commonwealth Government Bookshop in Alinga Street, Canberra City.

Media Contact: Stephen Ryan
Director
ACT Lands Section
Phone: 46 2552 (w)

23 February 1989

**NOTES ON VARIATIONS TO THE CITY PLAN 1987/1,
1988/1, 1988/2 AND 1988/3**

Variations 1987/1, 1988/1 and 1988/2 were signed by the Minister on 5 October 1988 and the statutory requirement for the notice to sit before Parliament expired on 2 November 1988.

Variation 1988/3 was signed by the Minister on 23 November 1988 and the statutory requirement for the notice to sit before Parliament expired on 1 December 1988.

FLOREY: SECTION 183 - ROAD ADDITION

1. PURPOSE

This proposal provides for the gazettal of an access road off Tattersall crescent to enable the development of the area for public housing.

2. BACKGROUND

Block 32 Section 183 Florey is located in the District of Belconnen between Tattersall Road and Roughley Place.

3. LENGTH

The length of the proposed local access road is approximately 270m.

4. COST

The estimated cost is \$275,000.

5. EXISTING DEVELOPMENT

The site is bounded by townhouses to the south, open space to the east and north and an undeveloped block to the west.

6. PROPOSED DEVELOPMENT

The road variation will permit the development of 29 houses, 12 of which will be serviced by the proposed road.

The necessity for a gazetted road arises from the ACT Housing Trust's requirement for separate title for each block.

Service of the block and construction is planned to be commenced by December 1988.

7. PARTICULAR CONSIDERATIONS

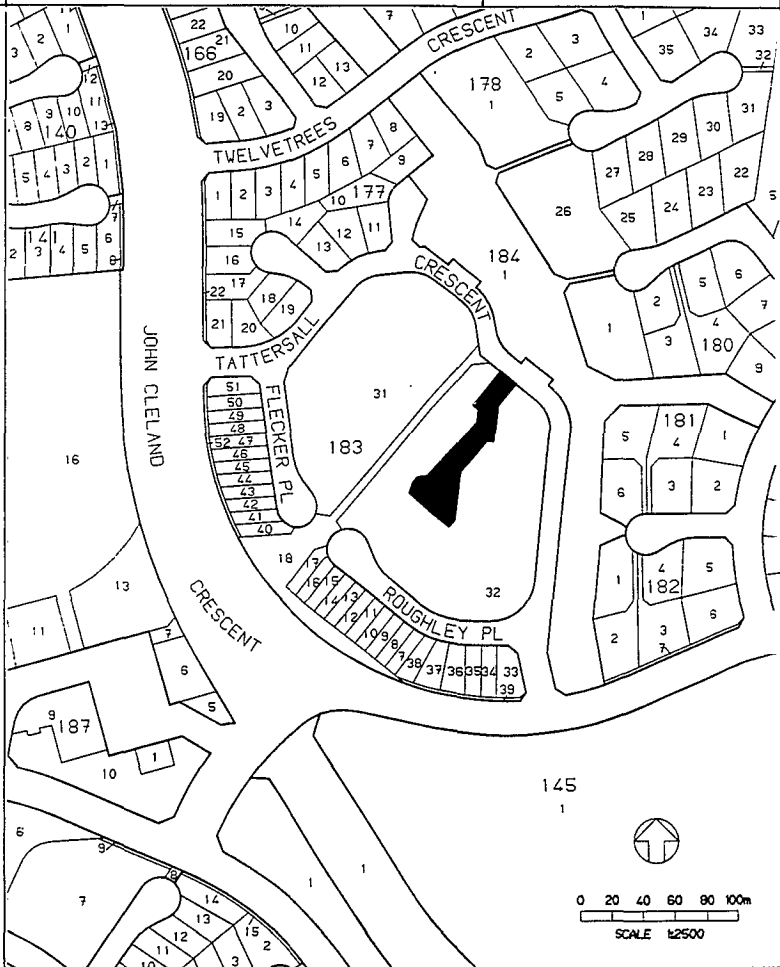
The proposed access road has been designed to allow a turning circle for garbage trucks.

8. ENVIRONMENTAL CONSIDERATIONS

Nil

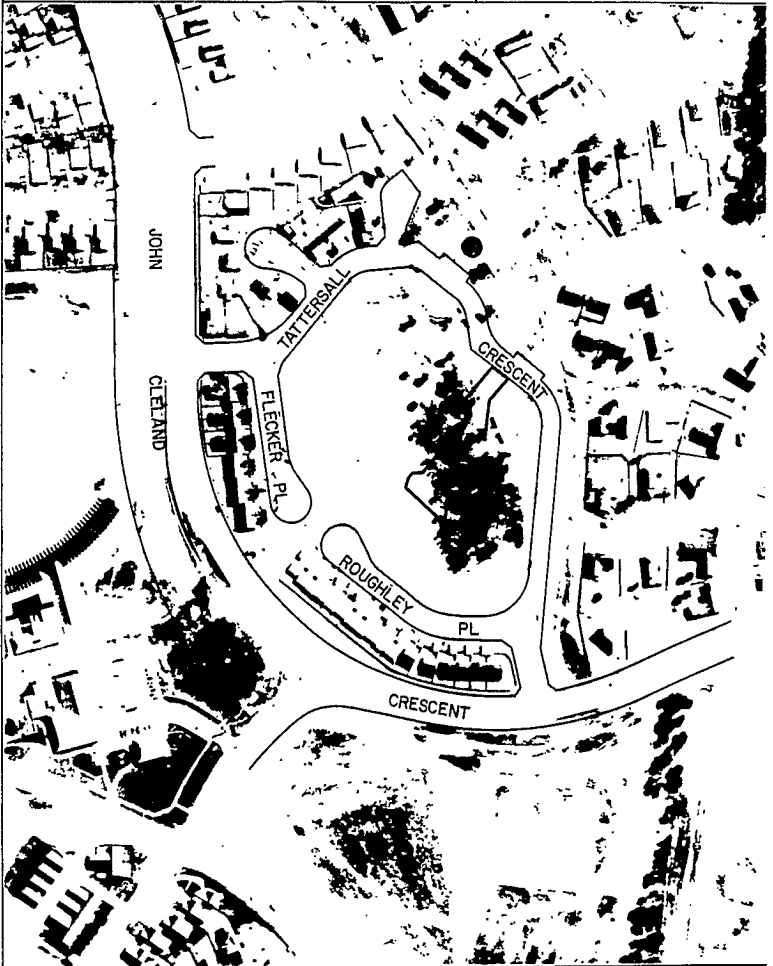
9. PUBLIC CONSULTATIONS

As the appropriate land use policy is in place no additional public consultation is considered necessary other than that inherent in the gazettal process.



ROAD ADDITION 

FLOREY: Section 183 - Road Addition



FLOREY: Section 183 - Road Addition

KALEEN: SECTION 44 - ROAD ADDITION

1. PURPOSE

To gazette an existing road and carpark in the Kaleen East Local Centre and to extend it to enable the release of sites for community facilities.

2. BACKGROUND

The NCDC's Kaleen East Local Centre Policy Plan and Development Plan (October 1983) foreshadowed the need to gazette the access road serving part of the Centre.

The ACT Administration subsequently identified a need for additional community facilities within the Centre. The proposed gazettal will enable the undeveloped community sites in the Centre to be released to meet those needs.

3. AREA

The area of the road and carpark is approximately 2085m².

4. ESTIMATED COST

The estimated cost for additional road works is \$52,000.

5. EXISTING DEVELOPMENT

The Kaleen East Local Centre is located just north of the intersection of Ellenborough Street and Maribyrnong Avenue in Kaleen. The Centre comprises a shop, an existing ACTHA Health Centre and landscaped open space. The Kaleen Primary School is located immediately to the east of the Local Centre.

The land to be served by the gazettal includes an existing medical centre and undeveloped Commonwealth land.

6. FUTURE DEVELOPMENT

The undeveloped land has been identified as being suitable for a medical centre, a Learn-to-Swim Centre and other low intensity community facilities.

7. PARTICULAR PLANNING CONSIDERATIONS

The proposal, while providing a gazetted road frontage to the sites in the north-east corner of the Centre, also provides safe and easy access to those blocks abutting Maribyrnong Avenue. Traffic and engineering advice does not support direct access off Maribyrnong Avenue.

8. ENVIRONMENTAL CONSIDERATIONS

Development controls for new site releases will require that development proposals maintain and reinforce the existing amenity within and adjacent the Centre.

9. PUBLIC CONSULTATION

Public consultation was undertaken when preparing the 1983 Policy Plan and Development Plan. Public consultation involving the local traders and community groups will be conducted as part of this gazettal action.



ROAD ADDITION

KALEEN: Section 44 - Road Addition



KALEEN: Section 44 - Road Addition

BRUCE: NATIONAL SPORTS CENTRE - CYCLEWAY
ADDITION AND DELETION

1. PURPOSE

This proposal is to add a new trunk cycleway link from Bruce to Kaleen to the Plan and delete the currently gazetted cycleway from the Plan.

2. BACKGROUND

The present route through the National Sports Centre was gazetted in the 68th Series of Gazettals and part of the route constructed. Completion of the gazetted route was deferred due to the building programme undertaken for the Institute of Sport; the existing pathway terminating at a point near the Swimming Hall.

As a consequence no clearly defined pathway existed beyond this point and cyclists were left to find their own way through the carparks and public roads causing a number of pedestrian/cyclists conflicts.

3. LENGTH

The length of the cycleway to be gazetted is approximately 1.3km and the length to be degazetted is 1.6km.

4. ESTIMATED COST

Approximately \$201,000

5. EXISTING DEVELOPMENT

Partly constructed cycleway on the gazetted alignment.

6. PROPOSED DEVELOPMENT

The cycleway variation will permit the construction of a 2.5m bitumen pavement which will complete the main City/Belconnen trunk route.

7. PARTICULAR PLANNING CONSIDERATIONS

The proposed cycleway has been designed to avoid AIS Complex yet give cyclists convenient access to the Complex

8. ENVIRONMENTAL CONSIDERATIONS

Removal of short-lived, juvenile and overmature species is required to achieve the preferred alignment.

The landscape character adjacent to the alignment will be preserved due to the high proportion of vegetation remaining. Some re-planting of particular species will be carried out to preserve the original design intent along the floodway.

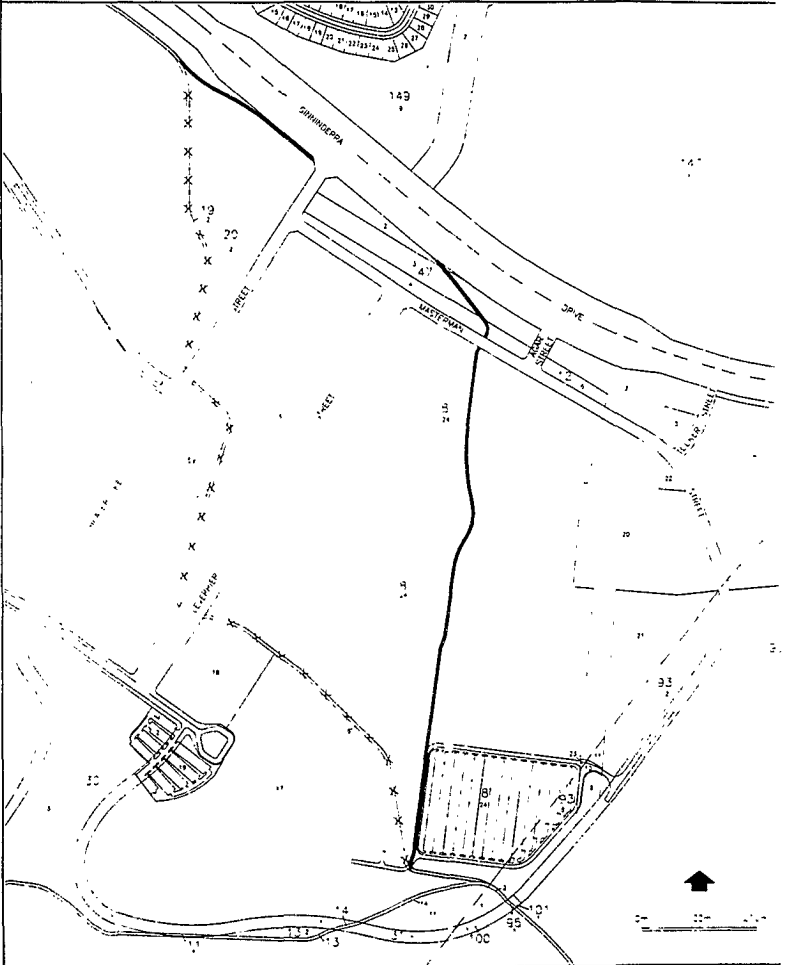
9. PUBLIC PARTICIPATION

Pedal Power have inspected the Plans and support the proposal.



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1111 1111

VARIATION No. 2



Cycleway Addition ———
Cycleway Deletion X X X X

BRUCE: National Sports Centre
- Cycleway Addition and Deletion



BRUCE: National Sports Centre - Cycleway Addition and Deletion